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Notice of a Meeting



Education Scrutiny Committee Thursday, 17 July 2014 at 10.00 am County Hall

Membership

Co-optees:

Councillors: Kevin Bulmer

Kevin Bulmer Pete Handley Yvonne Constance John Howson Gillian Sanders
Val Smith
Lawrie Stratford

Mark Gray

Michael Waine

Steve Harrod
Mr Chris Bevan

Mrs Sue Matthew

Sandy Lovatt

By Invitation: lan Jones

Carole Thomson

Notes: Date of next meeting: 16 October 2014

What does this Committee review or scrutinise?

- a focus on the following key areas:
 - o work in relation to the education strategy, and including review of an annual report on progress;
 - o constructive challenge on performance issues highlighting issues where the Committee can support the improvement dialogue;
 - o reviewing the Council's education functions including early years, Special Education Needs and school place planning;
 - reviewing the progress of, and any issues emanating from, the School Organisation Stakeholder Group with regard to admissions patterns and arrangements;
 - reviewing issues raised by the Schools Forum.
- assists the Council in its role of championing good educational outcomes for Oxfordshire's children and young people;
- provides a challenge to schools and academies and to hold them to account for their academic performance;
- promotes jointed up working across organisations in the education sector within Oxfordshire.

How can I have my say?

We welcome the views of the community on any issues in relation to the responsibilities of this Committee. Members of the public may ask to speak on any item on the agenda or may suggest matters which they would like the Committee to look at. Requests to speak must be submitted to the Committee Officer below no later than 9 am on the working day before the date of the meeting.

For more information about this Committee please contact:

Chairman -

Senior Policy Officer - Sarah Jelley, Tel: (01865) 896450

Email: sarah.jelley@oxfordshire.gov.uk

Policy & Performance Officer - Andreea Anastasiu, Tel: (01865) 323535

Email: andreea.anastasiu@oxfordshire.gov.uk

Committee Officer - Sue Whitehead Tel: (01865) 810262

sue.whitehead@oxfordshire.gov.uk

Peter G. Clark County Solicitor

ter G. Clark.

July 2014

About the County Council

The Oxfordshire County Council is made up of 63 councillors who are democratically elected every four years. The Council provides a range of services to Oxfordshire's 654.000 residents. These include:

schools social & health care libraries and museums

the fire service roads trading standards land use transport planning waste management

Each year the Council manages £0.9 billion of public money in providing these services. Most decisions are taken by a Cabinet of 10 Councillors, which makes decisions about service priorities and spending. Some decisions will now be delegated to individual members of the Cabinet.

About Scrutiny

Scrutiny is about:

- Providing a challenge to the Cabinet
- Examining how well the Cabinet and the Authority are performing
- Influencing the Cabinet on decisions that affect local people
- Helping the Cabinet to develop Council policies
- Representing the community in Council decision making
- Promoting joined up working across the authority's work and with partners

Scrutiny is NOT about:

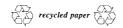
- Making day to day service decisions
- Investigating individual complaints.

What does this Committee do?

The Committee meets up to 6 times a year or more. It develops a work programme, which lists the issues it plans to investigate. These investigations can include whole committee investigations undertaken during the meeting, or reviews by a panel of members doing research and talking to lots of people outside of the meeting. Once an investigation is completed the Committee provides its advice to the Cabinet, the full Council or other scrutiny committees. Meetings are open to the public and all reports are available to the public unless exempt or confidential, when the items would be considered in closed session.

If you have any special requirements (such as a large print version of these papers or special access facilities) please contact the officer named on the front page, giving as much notice as possible before the meeting

A hearing loop is available at County Hall.



AGENDA

- 1. Election of Chairman
- 2. Election of Deputy Chairman
- 3. Introduction and Welcome
- 4. Apologies for Absence and Temporary Appointments
- 5. Declarations of Interest see guidance note of the back page
- **6. Minutes** (Pages 1 8)

To approve the minutes of the meeting held on 3 April 2014 (**ESC6**) and to receive information arising from them.

- 7. Petitions and Public Address
- 8. School Balances (Pages 9 18)

1010

Gillian McKee, Finance Business Partner, to present school balances as at end of March 2014.

9. Oxfordshire Children's Needs Analysis (Pages 19 - 82)

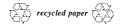
1110

John Courouble, Research and Intelligence Manager to present the Children's Needs Analysis.

10. Externalisation

1140

Sue Bainbridge, Schools and Learning Manager and Margaret Dennison, Interim Deputy Director, Education & Early Intervention, to update the committee on the externalisation.



11. KS1 Free School Meals (Pages 83 - 102)

1150

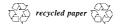
John Mitchell, Assistant to the Director and Gail Witchell, FM Technical Officer to present an update including funding gap and proposed provision.

12. **Forward Plan and Committee Business** (Pages 103 - 106)

1250

An opportunity to discuss and prioritise future topics for the Committee, potential approaches to its work and to discuss the schedule for future meetings.

Close of meeting: 1.00 pm



Declarations of Interest

The duty to declare.....

Under the Localism Act 2011 it is a criminal offence to

- (a) fail to register a disclosable pecuniary interest within 28 days of election or co-option (or reelection or re-appointment), or
- (b) provide false or misleading information on registration, or
- (c) participate in discussion or voting in a meeting on a matter in which the member or co-opted member has a disclosable pecuniary interest.

Whose Interests must be included?

The Act provides that the interests which must be notified are those of a member or co-opted member of the authority, **or**

- those of a spouse or civil partner of the member or co-opted member;
- those of a person with whom the member or co-opted member is living as husband/wife
- those of a person with whom the member or co-opted member is living as if they were civil partners.

(in each case where the member or co-opted member is aware that the other person has the interest).

What if I remember that I have a Disclosable Pecuniary Interest during the Meeting?.

The Code requires that, at a meeting, where a member or co-opted member has a disclosable interest (of which they are aware) in any matter being considered, they disclose that interest to the meeting. The Council will continue to include an appropriate item on agendas for all meetings, to facilitate this.

Although not explicitly required by the legislation or by the code, it is recommended that in the interests of transparency and for the benefit of all in attendance at the meeting (including members of the public) the nature as well as the existence of the interest is disclosed.

A member or co-opted member who has disclosed a pecuniary interest at a meeting must not participate (or participate further) in any discussion of the matter; and must not participate in any vote or further vote taken; and must withdraw from the room.

Members are asked to continue to pay regard to the following provisions in the code that "You must serve only the public interest and must never improperly confer an advantage or disadvantage on any person including yourself" or "You must not place yourself in situations where your honesty and integrity may be questioned.....".

Please seek advice from the Monitoring Officer prior to the meeting should you have any doubt about your approach.

List of Disclosable Pecuniary Interests:

Employment (includes "any employment, office, trade, profession or vocation carried on for profit or gain".), **Sponsorship**, **Contracts**, **Land**, **Licences**, **Corporate Tenancies**, **Securities**.

For a full list of Disclosable Pecuniary Interests and further Guidance on this matter please see the Guide to the New Code of Conduct and Register of Interests at Members' conduct guidelines. http://intranet.oxfordshire.gov.uk/wps/wcm/connect/occ/Insite/Elected+members/ or contact Rachel Dunn on (01865) 815279 or rachel.dunn@oxfordshire.gov.uk for a hard copy of the document.





EDUCATION SCRUTINY COMMITTEE

MINUTES of the meeting held on Thursday, 3 April 2014 commencing at 10.00 am and finishing at 12.54 pm

Present:

Voting Members: Councillor Mark Gray – in the Chair

Councillor Michael Waine (Deputy Chairman)

Councillor Yvonne Constance

Councillor Simon Hoare Councillor John Howson Councillor Sandy Lovatt Councillor Neil Owen Councillor Gill Sanders Councillor Val Smith Councillor Lawrie Stratford

Mr Chris Bevan

Other Members in Attendance:

Councillor Melinda Tilley (for Agenda Items 6 &7)

Officers:

Whole of meeting Andreea Anastasiu, Sarah Jelley, Sue Whitehead (Chief

Executives Office)

Part of meeting

Agenda Item Officer Attending

7 Sue Bainbridge, Schools & Learning Manager

9 Frances Craven, Deputy Director, Education & Early

Intervention; Sue Bainbridge, Schools & Learning

Manager

The Scrutiny Committee considered the matters, reports and recommendations contained or referred to in the agenda for the meeting and agreed as set out below. Copies of the agenda and reports are attached to the signed Minutes.

10/14 APOLOGIES FOR ABSENCE AND TEMPORARY APPOINTMENTS

(Agenda No. 2)

Apologies were received from Councillor Langridge and Sue Mathew.

The Committee was advised that Liz Smith had resigned her position as a co-opted member as she was no longer eligible having resigned as a governor.

The Chairman urged Councillors to encourage suitable governors to come forward. The clerk clarified that any governors identified would need to put their names forward through the formal process.

11/14 MINUTES

(Agenda No. 4)

The minutes of the meeting held on 4 February 2014 were approved and signed by the Chairman subject to the addition of Carole Thomson to the list of those attending.

The minutes of the meeting held on 6 February 2014 were approved and signed by the Chairman subject to the following amendments and corrections:

Councillor Stratford was in attendance as a member of the Committee and not as a substitute as indicated.

References to Mr Stan Taylor on minutes 1/14 and 3/14 to be amended to read Mr Stan Terry.

Minte 3/14: First sentence of 13th paragraph of the preamble to be amended as shown in bold italics and strikethrough:

Councillor Waine observed that although Oxfordshire was performing just ahead of the National Average in science, sustaining improvement **would be difficult** had been a problem in the past and and a potential problem in the future.

Minute 3/14: Last sentence of 17th paragraph of preamble to be amended as shown in bold italics:

Local authorities do not employ staff, set curriculum, inspect schools or hold school funds, and their impact on secondary schools is minimal.

12/14 STRENGTHENING THE LINKS WITH THE SCHOOLS FORUM (Agenda No. 6)

Carole Thomson, attended for this item in her role as Chair of Schools Forum and gave a presentation, on the composition, role and work of the Schools Forum, as part of a discussion about strengthening the relationship between scrutiny and schools forum. Following the presentation Carole Thomson addressed the question of strengthening the relationship between scrutiny and Schools Forum and referred to the Somerset model. This was a compact on collaboration across wider matters than finance and would be welcomed by the Schools Forum. She commented that most of the academies seemed to be keen to continue to work in partnership with local schools. Continued hard work would be needed to develop relationships. The possibility of a compact was currently being investigated by officers and there would be a report to a future meeting of the Schools Forum.

Asked about the allocation of funding between different phases of schooling Carole Thomson agreed that it could be confusing but that in Oxfordshire it worked well.

There was a general agreement to keep budgets as stable as possible. Councillor Tilley, Cabinet Member for Children, Education & Families agreed that despite disagreements things worked better together and they supported one another. It was suggested that one way to strengthen relationships would be for members of the Committee to attend meetings of the Schools Forum to better understand their working.

There was some discussion of fairer funding and Councillor Tilley explained that the County Council was part of the F40 group of Councils lobbying Government for a fairer deal.

During discussion of the compact it was generally seen as a good thing although a member was wary about the proliferation of groups. Asked about its impact on externalisation Frances Craven indicated that with any externalisation there was a need for robust connections with a partner understanding that working together was critical to the school improvement agenda. A member expressed concern at the direction of travel of some academy policies and was keen that a similar message went to Academy Trusts that there is a common concordat. A compact if it could achieve that would be beneficial but he felt it would become more difficult as the picture fragmented. It was suggested that going forward consideration of a compact be done jointly. Frances Craven undertook to co-ordinate discussions with groups about a compact and to work with the Chair of the Schools Forum, the Cabinet Member and the Chairman of this Committee.

Asked if there was a place that Schools Forums could share best practice with one another it was noted that there were no longer national Conferences arranged by the DfE. Frances Craven added that there were networks of officers supporting the budget processes around schools. Members expressed an interest in learning more.

Responding to questions about whether the compact would enable the Schools Forum to take forward some of the issues identified at the last meeting around teacher recruitment and development, Carole Thomson replied that these were was not matters for Schools Forum. The money was within the schools themselves. The Schools Forum was constrained by legislation. A member commented that he was aware as a governor himself that CPD work was going on in schools.

Following the discussion it was AGREED:

- (a) to circulate the presentation slides to members of the Committee;
- (b) to ask Gillian McKee to a future meeting to provide a briefing on school funding; and
- (c) to note that Frances Craven would co-ordinate discussions around the introduction of a compact and would work with the Chair of the Schools Forum, the Cabinet Member and the Chairman of this Committee.

13/14 EDUCATIONAL ATTAINMENT OF VULNERABLE GROUPS (Agenda No. 7)

Sue Bainbridge, Schools & Learning Manager, gave a presentation providing context to the data submitted on the educational attainment of vulnerable children. In

particular she explained the focus of HMI in the South East, detailed the actions being taken including the role of the Oxfordshire Teaching School Alliance and the role of support and challenge being provided by Ofsted.

Responding to a question as to the links of the Oxfordshire Teaching School Alliance with Schools Forum Sue Bainbridge explained that it was early days but some of the projects had been funded and supported by the Forum so she would want to see that link back.

During discussion members queried what estimates had been set on the improvement to be expected and how it was to be measured. Sue Bainbridge replied that there was a focus on individual schools and there was no Oxfordshire target. There was an absolute intention to narrow the gap and they did not want to be below the national average. At the same time they did not want to lose sight of the need to raise the achievements of all pupils.

The problems faced by white working class boys was discussed and Councillor Tilley stressed that regardless of a child's background the problem was a lack of aspiration. It was everybody's problem to ensure there were high aspirations for all. It was noted that some of the issues raised through the report, presentation and discussion could be addressed by the Education Attainment Working Group.

14/14 OFSTED FRAMEWORK SELECT COMMITTEE UPDATE

(Agenda No. 8)

Councillor Waine, updated Members and indicated that Members would need to meet in advance of the next meeting in July. In terms of evidence it was suggested that it would be useful to hear from schools in different categories; not only from those in special measures, but from those in the requires improvement and outstanding categories.

15/14 PUPIL PREMIUM

(Agenda No. 9)

Frances Craven, Deputy Director for Education and Early Intervention, and Sue Bainbridge, Schools & Learning Manager, attended for a discussion on how Pupil Premium is being used in schools in disadvantaged areas (**ESC9**). Lisa Biggin, Headteacher of East Oxford Primary School and Gill Standing, Headteacher of St Francis Church of England Primary School gave presentations on their experiences of the use of pupil premium. Lisa Biggin explained the school context with a high percentage of pupils having English as an additional language and 46% eligible for free school meals. She gave figures for the attainment of disadvantaged pupils at Key Stage 2 and highlighted progress on closing the gap. She explained the strategies in place to sustain performance. She stressed that intervention, training and monitoring is key. Governors expect rigorous data on the effectiveness of the strategies. The added that the use of Children's Centres had been instrumental in their acheivements.

Gillian Standing explained that her school was in the same partnership but that the context differed with with significant numbers of pupils on the Special Educational Needs Register. The number had dropped with less on School Action. She had been leading in the area but would be handing over to an Inclusion Officer. She set out the 6 key principles of building belief, identifying pupils and analysing a range of data, improving pedagogy, early intervention, increasing learning time and individualising support. There was extensive training and close monitoring of English & maths – but also social, emotional & behavioural support. Ms Standing highlighted family support and engagement as being important as was the use of breakfast and after school clubs. Liaison with others was important and she stressed the role of children's centres/hubs where a greater level of support is available. She added that reading was a key to increasing confidence and that this often enabled things to fall into place.

The Chairman thanked both Headteachers for their presentations and the excellent work they were doing. He added that it was good to hear of the positive role of Children's Centres.

Responding to a question about the role of governors Gill Standing confirmed that there was a governor specifically tasked with responsibility for the pupil premium and it was also a standing item on agendas. Lisa Biggin confirmed that at East Oxford too, a governor, the Chair of the Resources Committee oversaw the pupil premium.

In response to a question about the impact of high levels of pupils with english as a second language Lisa Biggin referred to the difficulty of pupils being taken out of school for extended periods. There was some discussion about what if anything the Local Authority could do to assist schools. Frances Craven indicated that it was difficult issue for our schools and they provided strong guidance from Governors Partnership working with the same message across a group of schools. It was important that schools felt able to follow the Policy. Councillor Howson suggested that this was something where the Local Authority could take a strategic approach and lobby governement. Frances Craven confirmed that the authority recognised the problems around attendance and their role & responsibilities. They were looking at the Ppolicy with a view to launching a new Policy at the beginning of June.

During discussion members discussed the impact from September of universal free school meals which could adversely affect numbers declaring for free school meals and therefore the pupil premium. It was suggested that a clear message was needed from the County Council to get the importance of declaring across. Frances Craven commented that there was a group looking at this.

A member was interested in the different approaches of the two schools noting that East Oxford was delivering something independent of parents where St Francis more parent dependent. The headteachers stressed that the objective was the same but that there was perhaps a focus on different things and that levels of engagement could be slightly different in terms of access to language.

A member highlighted 2 areas where he felt the Local Authority had a role to play: firstly the ability to spread good practice; secondly in monitoring and scanning in

strategic terms to be aware of difficulties that might arise to push progress backwards.

Frances Craven commented that the role of the local authority was about taking a helicopter view across County. It was about spotting good practice wherever it sits. Sue Bainbridge added that the refreshed attendance policy will look at the responsibility of schools and how Local Authority can support them to set high expectations of attendance and to develop an attendance culture.

A Member expressed his pleasure at hearing of the work of the headteachers. He queried whether there was cohesion and continuity over the transition to secondary school and if not what could be done. Both Lisa Biggin and Gill Standing gave assurances that specific work was undertaken around the transition period and that included secondary school staff coming into primary schools.

In response to a question from the Chairman about areas where the interventions they had heard about were not happening Frances Craven stated that schools were getting much more skilled in the pupil premium area. Ofsted was a key driver. Schools were taking it very seriously. Practice was not yet consistent and data can be provided around individual schools. There was still more to be done and it would take time. Discussions continued with secondary heads and primary schools and it was a major focus and would continue to be.

Sue Bainbridge explained the changes to the School Inspection Teamwith its focus on vulnerable learners. The majority of heads and governors know their core business but may not know what to do about it in every case. Her team was about training others to provide that safe challenge. Frances Craven outlined the specific c responsibilities of the Local authority and the robust performance management measures in place.

The Chairman thanked all involved and concluded that educational attainment of vulnerable groups and people premium funding were two issues that should be revisited relatively soon.

16/14 SCRUTINY ANNUAL REPORT

(Agenda No. 10)

During discussion of the Education Scrutiny Committee element of the draft annual scrutiny report to Council, a Member felt that given the work carried out the report could be phrased in more positive terms. She undertook to give her detailed comments to Sarah Jelley. It was AGREED that an updated report be circulated to Members when appropriate.

17/14 FORWARD PLAN AND COMMITTEE BUSINESS

(Agenda No. 11)

Members discussed the future work programme and it was agreed that consideration be given to including the following work items: Academy Sponsors - to look at what

PSC6

could be done to improve the pool of local sponsors; the implications of universal fr school meals; basic needs funding and pressure on places.							
	in the Chair						
Date of signing	2014						

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Division(s): Children, Education &

Families

EDUCATION SCRUTINY COMMITTEE

17 JULY 2014

SCHOOL REVENUE BALANCES

Report by Frances Craven, Deputy Director for Education & Early Intervention

Introduction

- 1. This report provides a summary of maintained schools' revenue balances and for Oxfordshire schools and reports on commentary regarding balances and outlines work undertaken to ascertain any links between the level of balances and attainment.
- 2. It should be noted that Schools Devolved Capital balances have been excluded from the tables in this report, along with all balances relating to schools that converted to academy status during the financial year.

Background

- 3. The Section 48 Scheme for Financing Schools requires that schools must carry forward the year-end balance to the following year and controls are in place requiring schools to report the intended use of balances to the Director for Children, Education and Families.
- 4. Since April 2007, the intended use of balances requirement follows from the Department for Education directed changes to the Oxfordshire Scheme for Financing Schools (The Scheme) imposing a control mechanism on surplus balances.
- 5. The control mechanism requires all schools, with a surplus balance in excess of 8% for primary and special schools and 5% for secondary schools of their Individual Schools share, report the use of those balances. Where monies cannot be properly assigned, the balances control mechanism will seek to recover the identified excess.
- 6. However, the DfE published updated guidance on 23 December 2010 on Local Authority schemes for financing schools, effective from 1 April 2011. Whilst recognising the need for control of excess balances, there was greater emphasis on autonomy. The guidance (which still stands) states the following: "The scheme may contain a mechanism to clawback excess surplus balances. Any mechanism should have regard to the principle that schools should be moving towards greater autonomy, should not be constrained from making early efficiencies to support their medium-term budgeting in a tighter financial climate, and should not be burdened by bureaucracy. The mechanism should,

- therefore, be focused on only those schools which have built up significant excess uncommitted balances and / or where some level of redistribution would support improved provision across a local area."
- 7. Following government relaxation of this part of the Scheme as outlined above, the Local Authority focuses challenge on those schools where they have held excess balances at every financial year end since March 2011. Data from the financial year 2011-12 and 2012-13 is already published. At the time of writing, this work was continuing by the Schools Support Section for the 2013-14 financial year.
- 8. Individual school balances or specific school issues are not referred to or commented on in the paper. Where issues or concerns relate to specific schools, these will be contacted individually by the Schools Support Section. For consistency, the tables in this report are as reported to Schools Forum on 22 May 2014, as there have been no material changes to the summary figures.

Schools' Revenue Outturn 2013-14

- 9. The accounts for all schools were closed after 12 May 2014 and the Consistent Financial Reporting statement as at 31 March 2014 will be published shortly. The figures are subject to audit by the Local Authority's auditor. Full details of the outturn, on a school-by school basis, will be available in the Section 251 Outturn Statement that, by statute, must be published by 17 August 2014.
- 10. A summary of the Net school balances (that is surpluses and deficits) is set out in the table below:

	Balances as at 31 March 2013	Movement	Balances as at 31 March 2014
	£m	£m	£m
Primary	13.648	-0.774	12.874
Secondary	3.986	0.025	4.011
Special	1.234	0.299	1.533
	18.868	-0.450	18.418

11. A summary of the number of schools in surplus and level of surplus balances is outlined in the table below:

GROSS (Only surplus schools)	As at 31 M	larch 2013	As at 31 March 2014		
scrioois)	No. of Schools	£m	No. of Schools	£m	
Surplus balances					
Primary	220	13.818	201	13.205	
Secondary	12	4.068	11	4.042	
Special	9	1.234	10	1.533	
	241	19.120	222	18.788	

Commentary on Surplus Balances

- 12. The following paragraphs outline a number of factors that contribute to surplus balances, including issues relating to the uncertainty of national funding, accounting treatment, pupil numbers, the robustness of school projections etc.
- 13. The on-going uncertainty regarding the introduction of a new national funding formula has impacted on budget planning. With continued concerns over future funding levels for the next comprehensive spending cycle, and the lack of inflation provision in the current funding, this has led to a prudent approach by school leaders.
- 14. An element of surplus relates to the accounting treatment of amounts allocated to schools for "Devolved Capital" purposes from Dedicated Schools Grant (DSG) balances from previous years. Of the £3m allocated, approximately £0.9m was allocated to academies with the balance going into maintained schools' revenue accounts. Schools made revenue contributions to capital totalling £0.7m during the year, leaving £1.4m within revenue. Schools were not able to undertake the transfer until appropriate capital spend had actually been incurred. A number of schools asked for these monies to be retained in revenue (around £0.35m). Therefore approximately £1m may relate to Devolved Capital monies from DSG Contingency.
- 15. Increases in pupil numbers may impact on balances by triggering additional funding, without necessarily resulting in increased expenditure. Over the last five years pupil numbers in the Primary sector have risen by around 2-3% per annum compared to 2009. The primary population has grown by 2,600 pupils over this period, which is equivalent to 87 classes. This may have put pressure on accommodation, staffing and resources in some schools, but may have contributed quite considerably to school balances if the additional numbers were absorbed into existing class structures and required only limited resource spend.
- 16. Other reasons include schools generally, and arguably prudently, understating external income when constructing their budget; some on-going issues on

getting building work done and the revenue consequences of this; and significant issues relating to staff recruitment, particularly with regard to higher qualified teaching staff.

- 17. Individual schools may have specific reasons for holding balances to meet the costs of an approved scheme within the capital programme, e.g. furnishing a new classroom or another significant project. However, it would not be expected that schools would retain significant funding to cushion the budget against future changes in pupil numbers. The funding is allocated for the current year to support educational achievement of current pupils. There is some evidence that uncertainty of pupil numbers is having an impact on the level of balances.
- 18. The scrutiny and challenge of individual school balances, where balances have been above the thresholds for a sustained period, is on-going by the Schools Support Section. Once this work is completed, the Deputy Director for Education and Early Intervention will challenge schools, identified as having held excess balances over a number of years, about the proposed use of balances to support pupils' education.
- 19. As indicated earlier, all balances relating to schools that converted to academy status during the financial year are not included in this report. As Academies are not subject to any financial oversight by the Authority, no records are available regarding their balances. It is noted, however, that schools that converted to academy status have taken significant balances with them. The last 13 primary schools to convert to academy status have taken £1.4m with them, equating to around £109k each. This compares to maintained primary school average balances of approximately £67k. To date the academy converters (60 schools) have taken £8.5m of balances with them. It is unclear what approach the EFA is taking with regard to academy balances.
- 20. The context of academy balances is part of the larger picture, in addition to the national position with regard to school balances. Oxfordshire has a number of schools exceeding the scheme's thresholds, which is consistent with the national position.

Balances and Attainment

- 21. An exercise was undertaken by the Performance and Information Team to investigate whether there was any link between attainment and levels of school balances. A similar exercise had been undertaken the previous year and no correlation was identified. The data reviewed was published data up to 2012-13.
- 22. Average balances over the three year period were plotted against the average Value Added score over the same three year period. The Value Added Scores were taken from the KS2 and KS4 Performance Tables and the balance percentage was taken from the published benchmarking data. For both Secondary and Primary the data did not indicate a correlation between

- the level of balances and attainment. The population size of secondary schools is now too small to draw meaningful conclusions from any analysis.
- 23. Although no direct correlation was identified, the use of benchmarking data by schools is an important tool in comparing categories of expenditure with pupil attainment. The link between financial resources and educational outcomes needs to be a key area for review and benchmarking by school leadership / governors. It is a key point that it is important to understand what is spent to achieve outcomes, not what is saved.

Financial and Staff Implications

24. There are no financial or staff implications arising directly from this report.

RECOMMENDATION

- 25. The Education Scrutiny Committee is RECOMMENDED
 - i. to note the contents of the report and
 - ii. note that the Deputy Director for Education and Early Intervention will challenge the use of balances with schools identified as having consistently held excess balances.

FRANCIS CRAVEN
Deputy Director for Education & Early Intervention

Contact Officer:

Gillian McKee. Finance Business Partner CEF

Tel: 01865 323920

June 2014

School Revenue Balance 2013-14 - Annex 1					
School	DfE Number	Budget Share	2013-14 Balance	Balance as a % of Budget Share 2013- 14	Pupil Premium allocation 2013-14
Comper Foundation Stage School	1005	£199,656	£84,521	42%	£0
Headington Nursery School	1006	£269,984	£41,167	15%	£0
Grandpont Nursery School	1010	£303,024	£158,504	52%	£0
Slade Nursery School	1011	£314,647	£105,225	33%	£0
Lydalls Nursery School	1017	£330,872	£142,355	43%	£0
The Ace Centre	1019	£218,949	£28,166	13%	£0
West Kidlington Nursery School	1024	£108,730	£6,562	6%	£0
Wheatley Nursery School	1031	£104,268	£51,232	49%	£0
John Hampden Nursery School (Note 1)	1032	£31,882	£134,458	422%	£0
Hornton School	2001	£317,816	£9,416	3%	£2,206
Madley Brook	2002	£1,093,728	£61,230	6%	£37,767
Orchard Fields C School	2055	£1,656,438	£201,563	12%	£213,472
Hill View School	2056	£1,665,516	£177,998	11%	£113,407
Queensway School	2057	£889,638	£75,525	8%	£57,180
The Grange School	2058	£922,353	£36,360	4%	£33,602
William Morris School	2059	£744,925	£26,104	4%	£72,728
Hardwick CP School	2060	£792,180	£117,400	15%	£63,851
Charlbury School	2100	£728,228	£46,731	6%	£19,060
Enstone School	2103	£425,163	£48,604	11%	£3,812
Great Tew County School	2104	£417,902	£36,631	9%	£0
Kingham School	2106	£682,829	£19,021	3%	£10,730
West Kidlington School	2110	£1,365,306	£134,889	10%	£47,950
Middle Barton School	2151	£431,980	-£15,816	-4%	£11,436
Five Acres School	2200	£1,130,327	£105,719	9%	£83,032
Brookside School	2202	£1,013,274	£123,940	12%	£54,815
Longfields and Nursery School	2207	£1,075,237	£69,286	6%	£66,710
Whitchurch County School	2208	£480,621	£59,982	12%	£6,971
Eynsham C School	2209	£1,292,859	-£95,036	-7%	£52,362
King's Meadow School	2210	£1,282,688	£69,959	5%	£40,926
Glory Farm School and Nursery	2211	£1,411,010	£228,419	16%	£86,670
Brize Norton School	2250	£437,781	£16,459	4%	£11,824
Burford School	2251	£453,315	£27,732	6%	£23,066
Carterton School	2252	£826,195	£57,831	7%	£44,190
Gateway School	2254	£1,052,979	£94,328	9%	£96,478
Edith Moorhouse School	2255	£942,391	£6,141	1%	£49,043
Witney C School	2302	£783,006	£28,753	4%	£69,569
Tower Hill C School	2303	£741,777	£37,653	5%	£69,569
Queen's Dyke School	2304	£985,846	£75,180	8%	£67,310
St Nicholas	2352	£1,483,105	£132,868	9%	£64,804
Stonesfield School	2353	£559,947	£35,086	6%	£10,483
William Fletcher School	2354	£753,025	£74,198	10%	£34,255
North Kidlington School	2357 age 14	£889,437	£97,638	11%	£57,180

Sandhills School	2401	£1,104,990	£110,541	10%	£65,757
RAF Benson C School	2450	£678,715	£49,230	7%	£58,518
Chalgrove C School	2452	£687,836	•	16%	£18,654
Stadhampton School	2455	£382,457	£18,144	5%	£5,065
Tetsworth School	2456	£246,486	£11,658	5%	£7,624
Watlington School	2459	£995,837	£139,103	14%	£21,707
Barley Hill School	2463	£1,793,921	£133,707	7%	£48,603
Mill Lane School	2465	£755,915	£97,699	13%	£19,660
Nettlebed C School	2504	£512,243	£15,382	3%	£12,389
Sonning Common School	2506	£1,315,397	£70,427	5%	£28,890
South Stoke C School	2507	£239,617	£56,443	24%	£3,812
Woodcote School	2510	£671,616	£73,458	11%	£19,307
Valley Road School	2512	£768,843	-£25,100	-3%	£16,201
Badgemore C School	2512	£457,784	£45,325	10%	£17,154
Bayards Hill School	2521	£1,808,704	£140,820	8%	£199,177
East Oxford School	2525	£1,263,301	-£16,652	-1%	£122,937
Windmill School					
New Marston School	2527	£1,598,122 £1,142,095	£300,696 £35,753	19% 3%	£57,180
	2529			3%	£62,898
Rose Hill School	2531	£1,622,535	£46,708		£163,916
West Oxford C School	2533	£776,385	£80,456	10%	£18,107
Wolvercote School	2534	£852,497	£63,093	7% 5%	£27,637
Larkrise School	2543	£1,570,224	£71,506		£112,754
Chilton County School	2555	£761,849	£7,036	1%	£6,671
Drayton CP School	2560	£555,163	£37,015	7% 6%	£21,566
Harwell School	2563	£635,463	£38,851	15%	£24,072
Dry Sandford School South Moreton School	2565	£514,450	£75,943	7%	£25,766
Botley School	2566 2569	£531,991 £1,180,573	£39,747 £62,039	5%	£10,483 £61,292
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Fir Tree Junior School	2578	£648,647	£55,731	9%	£30,443
Stockham School Thomas Reade School	2583 2587	£745,760	£105,991 £13,078	14% 2%	£31,537
		£775,594	•	5%	£25,078
Wood Farm School Edward Feild School	2589 2590	£1,307,446 £1,069,553	£63,076 £19,183	2%	£135,626 £40,926
John Hampden School	2590	£1,069,555	£19,183 £28,910	3%	£33,955
Stephen Freeman School	2594	£1,000,744 £1,008,168		10%	
Carswell C School	2595	£769,841	£97,851 £128,121	17%	£79,946 £56,014
Thameside School	2598	£826,068	£128,121	2%	£72,657
West Witney County School	2601	£1,043,768	£58,992	6%	£49,503
	2602			6%	
Long Furlong School		£815,113	£49,844	1%	£7,624
Millbrook County School	2603 2605	£1,447,114	£21,472		£56,809
Caldecott School		£1,266,296	£322,243	25%	£94,241
Southwold County School	2607	£1,217,002	£89,898	7%	£32,790
Langford Village C School	2608	£1,688,243	-£35,094	-2%	£21,160
Bure Park School	2610	£1,663,525	£51,127	3%	£41,879
St John The Evangelist CE (A) School	2613	£1,244,416	-£44,655	-4%	£49,820
Cropredy CE School	3000	£594,791	£42,873	7%	£17,154
Wroxton CE School	3004	£413,108	£47,864	12%	£14,595
Sibford Gower Endowed School	3005	£504,561	£17,108	3%	£8,577
St Mary's CE (V.C.) School (Banbury)	Page 15	£857,629	£73,776	9%	£43,838

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Finstock CE School	3040	£301,930	£29,060	10%	£4,765
Chadlington CE School	3043	£369,235	£20,455	6%	£16,501
Hook Norton CE School	3044	£778,602	£44,547	6%	£6,318
Bloxham CE School	3064	£1,383,400	£55,696	4%	£50,509
Fritwell CE School	3065	£646,683	£53,435	8%	£16,801
Charlton-on-Otmoor CE School	3081	£415,449	£37,726	9%	£6,971
Chesterton CE Aided School	3082	£467,686	£24,733	5%	£9,477
Fringford CE School	3083	£420,149	£96,915	23%	£9,530
Launton CE School	3085	£483,687	-£40,880	-8%	£10,783
Finmere CE School	3090	£235,661	£38,861	16%	£1,553
Clanfield CE School	3100	£419,189	£29,152	7%	£20,913
Aston and Cote CE School	3120	£544,421	£57,289	11%	£12,036
Ducklington School	3122	£672,341	£50,015	7%	£15,548
Hailey CE School	3123	£421,449	£42,311	10%	£11,436
Leafield CE Controlled School	3124	£417,676	£70,494	17%	£13,642
St Kenelm's C of E (VC) School	3125	£449,728	£58,493	13%	£8,224
Standlake CE School	3127	£495,216	£34,514	7%	£13,289
North Leigh CE (Controlled) School	3128	£634,505	£100,953	16%	£17,754
Stanton Harcourt CE School	3130	£409,282	£34,069	8%	£8,877
Bampton CE School	3131	£561,923	£36,390	6%	£15,795
Bletchingdon Parochial CE School	3141	£372,875	£55,048	15%	£7,624
Combe CE School	3142	£450,225	£4,510	1%	£9,530
Tackley CE School	3144	£510,670	£74,964	15%	£14,295
Woodstock CE School	3145	£889,936	£215,946	24%	£12,689
Bladon CE School	3146	£359,688	£26,334	7%	£9,530
Hanborough Manor CE School	3147	£677,344	£76,826	11%	£11,630
Horspath CE School	3161	£514,706	£30,050	6%	£12,036
Garsington CE School	3167	£724,623	£2,652	0%	£23,825
Aston Rowant CE School	3180	£401,698	£51,685	13%	£3,812
Benson CE School	3181	£714,667	£43,110	6%	£28,589
St Andrew's CE School, Chinnor	3182	£850,024	£150,148	18%	£29,843
Clifton Hampden CE School	3183	£304,496	£71,128	23%	£953
Lewknor CE School	3184	£363,123	£30,290	8%	£12,689
Dorchester St Birinus CE School	3186	£415,917	£43,214	10%	£8,577
Great Milton CE School	3187	£591,479	£106,592	18%	£19,060
Marsh Baldon CE (Controlled) School	3188	£339,420	£24,534	7%	£7,624
Culham Parochial CE School	3190	£267,367	£18,849	7%	£4,765
Crowmarsh Gifford CE School	3200	£705,776	£91,241	13%	£23,613
Peppard CE School	3205	£333,159	£21,320	6%	£5,718
Stoke Row CE School	3206	£323,204	£47,971	15%	£5,365
St Mary's CE (Controlled) Infants School	3207	£394,415	£40,173	10%	£11,436
Freeland CE School	3208	£544,321	£47,264	9%	£4,712
Church Cowley St James CE (Controlled) School	3210	£1,727,900	£272,876	16%	£131,161
St Andrew's CE School	3211	£862,873	£125,378	15%	£27,637
New Hinksey CE School	3213	£716,081	£61,957	9%	£46,697
St Michael's CE School	3216	£710,001 £701,760	£96,316	14%	£26,684
Brightwell-cum-Sotwell CE (C) School	3210	£471,787	£58,675	12%	£10,130
Cumnor CE School (Voluntary Controlled)	3223	£471,787 £694,807	-£4,726	-1%	£10,130
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St Nicholas' CE School (East Challow)	3224	£348,139	£37,874	11%	£18,107

St James CE School (Hanney)	3225	£403,002	£27,618	7%	£11,436
The Ridgeway CE (C) School	3231	£294,102	£48,155	16%	£3,159
Long Wittenham CE School	3233	£376,761	£51,018	14%	£5,965
Longworth School	3234	£332,717	£29,105	9%	£1,906
Marcham CE (VC) School	3235	£526,260	£47,861	9%	£7,571
North Hinksey CE School	3237	£711,345	£78,388	11%	£13,342
Radley CE School	3238	£468,546	£56,399	12%	£6,671
Stanford in the Vale CE School	3240	£708,148	£99,752	14%	£16,801
St Michael's CE School (Steventon)	3241	£573,116	£81,137	14%	£14,295
Sunningwell CE School	3242	£406,170	£26,338	6%	£13,412
All Saints' Sutton Courtenay CE School	3243	£557,282	£80,850	15%	£38,420
St Nicholas' CE Infants' School (Wallingford)	3244	£721,168	£98,058	14%	£28,890
St Nicolas CE School (Abingdon)	3247	£1,391,780	£128,376	9%	£68,510
Blewbury Endowed CE School	3248	£593,924	£132,274	22%	£24,778
Hagbourne CE School	3249	£740,757	£30,118	4%	£21,919
Uffington CE School	3251	£402,784	£45,502	11%	£3,459
St Francis CE School	3253	£1,191,028	£203,018	17%	£94,347
Trinity CE School	3254	£1,088,394	£135,327	12%	£29,543
Beckley CE School	3256	£543,926	£33,357	6%	£13,342
Wychwood CE School	3257	£980,439	£68,960	7%	£19,007
St Swithun's CE School	3258	£1,173,093	£29,186	2%	£30,090
Milton CE School (Abingdon)	3260	£283,675	£23,579	8%	£10,783
St Leonard's CE School	3262	£1,513,101	£93,295	6%	£90,835
Bishop Carpenter CE Aided School	3302	£432,141	£37,999	9%	£11,436
St John's Catholic School	3350	£1,001,966	£120,473	12%	£17,154
Bishop Loveday CE School	3351	£1,295,970	£95,063	7%	£22,819
Great Rollright CE (Aided) School	3408	£408,763	£17,855	4%	£15,248
Holy Trinity Catholic School (Chipping Norton)	3420	£670,992	£63,790	10%	£20,013
Deddington CE School	3452	£728,418	£72,089	10%	£12,036
Christopher Rawlins CE Voluntary Aided School	3453	£743,378	£3,064	0%	£18,107
Kirtlington CE School	3500	£421,073	£16,918	4%	£0
St Edburg's CE (VA) School	3505	£645,494	-£48,278	-7%	£46,891
St Peter's CE Voluntary Aided Infants School (Alvescot)	3550	£358,064	£43,073	12%	£6,953
St Christopher's CE School	3555	£524,406	£56,660	11%	£18,036
The Blake CE (Aided) School	3600	£1,345,662	£64,817	5%	£45,691
The Batt CE Voluntary Aided School	3605	£1,038,998	£37,088	4%	£27,584
St Peter's CE School (Cassington)	3651	£393,101	£50,646	13%	£10,483
Dr South's CE Voluntary Aided School	3655	£397,808	£9,343	2%	£3,812
Wootton-by-Woodstock CE (Aided) School	3657	£308,662	£2,615	1%	£953
Ewelme CE School	3752	£345,870	£31,757	9%	£8,453
Little Milton CE School	3755	£350,641	£69,858	20%	£7,624
	3760	İ		20%	
St Laurence CE (A) School Checkendon CE (A) School	3801	£395,318 £397,995	£79,169 £70,475	18%	£12,936 £2,859
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Goring CE Aided School	3803	£756,822	£4,996	1%	£8,577
Kidmore End CE (Aided) School	3807	£694,731	£31,934	5%	£4,765
Shiplake CE School	3810	£653,702	£50,419	8%	£9,530
Sacred Heart Catholic School (Henley-on-Thames)	3820	£711,687	£25,191	4%	£23,472
St Mary's Catholic School (Bicester)	3824	£938,830	£152,288	16%	£19,007
St Joseph's Catholic School (Banbury)	3825 300 1 7	£802,877	£56,864	7%	£45,744

Dr Radcliffe's CE School	3828	£720,977	£66,505	9%	£17,454
St Barnabas' CE (Aided) School	3832	£855,418	£30,629	4%	£39,073
St Ebbe's CE (Aided) School	3833	£1,060,254	£49,736	5%	£49,556
SS Mary & John CE School	3834	£1,421,463	£60,106	4%	£41,579
SS Philip & James' CE Aided School	3835	£1,324,953	£6,900	1%	£20,966
St Joseph's Catholic School (Oxford)	3838	£1,067,151	£139,518	13%	£20,966
St Aloysius' Catholic School	3842	£800,534	£7,525	1%	£20,013
Appleton CE (A) School	3850	£598,969	£66,061	11%	£8,824
Ashbury with Compton Beauchamp CE (A) School	3851	£299,062	£77,288	26%	£12,936
Northbourne CE School	3852	£1,008,815	£149,628	15%	£58,733
Shellingford CE (Voluntary Aided) School	3853	£473,472	£113,671	24%	£10,677
Wootton St Peter CE School	3854	£436,087	£44,176	10%	£12,336
St Amand's Catholic School	3855	£424,637	£7,781	2%	£17,595
St Edmund's Catholic School	3856	£898,323	£15,838	2%	£19,448
St Mary's CE (Aided) School (Chipping Norton)	3858	£852,565	£7,732	1%	£51,109
All Saints CE (Aided) School	3859	£1,307,415	£132,526	10%	£37,714
Dunmore Primary School	3861	£1,486,321	£77,639	5%	£63,268
Shenington CE School	5200	£443,558	£47,553	11%	£4,765
The Warriner School	4007	£5,398,913	£196,134	4%	£142,500
Bicester Community College	4030	£4,828,212	£400,073	8%	£187,200
The Cooper School	4032	£5,812,877	£330,702	6%	£168,300
Carterton Community College	4041	£2,947,514	£28,594	1%	£127,500
Wood Green School	4052	£5,204,470	£544,881	10%	£150,000
Wheatley Park School	4077	£4,908,770	£433,874	9%	£167,400
Icknield Community College	4082	£3,033,482	£211,744	7%	£93,600
Chiltern Edge Community School	4092	£2,713,910	-£31,373	-1%	£101,700
Larkmead School	4125	£4,430,449	£401,294	9%	£167,700
Fitzharrys School	4127	£3,274,969	£195,372	6%	£106,500
Matthew Arnold School	4128	£5,140,445	£487,235	9%	£117,600
Blessed George Napier RC School	4600	£4,054,864	£812,027	20%	£83,100
Woodeaton Manor	7002	£1,378,739	£189,826	14%	£21,406
Frank Wise	7010	£1,580,854	£291,205	18%	£22,342
John Watson	7011	£1,267,946	£120,127	9%	£21,336
Springfield	7012	£1,549,443	£55,133	4%	£12,812
Oxfordshire Hospital School	7017	£1,339,026	£312,858	23%	£0
Mabel Prichard	7020	£1,306,391	£75,370	6%	£30,919
Bardwell	7029	£997,845	£169,294	17%	£12,812
Bishopwood	7030	£818,488	£89,844	11%	£11,524
Northfield	7031	£1,428,866	£106,272	7%	£34,200
Meadowbrook College	1106	£2,254,355	£122,837	5%	£48,900

Note 1: John Hampden Nursery School (which was attached to John Hampden Primary School) closed at 31 August 2013, and the age range of the Primary school was extended from 1 September 2013 to include nursery aged pupils. The balance is still to be transferred to the Primary School and had been held historically pending uncertainties about early years funding. The percentage is distorted because the budget share for the school represents early years funding for only 5/12 of the year – the balance is shown as part of the funding for the Primary School.

EDUCATION SCRUTINY COMMITTEE - 17 JULY 2014

Children's Needs Analysis report to Education Scrutiny

Context

- 1. Oxfordshire County Council, working with a range of partners, produce a Joint Strategic Needs Assessment (JSNA), looking at data and information about the population of Oxfordshire, particularly relating to health and wellbeing. This is a statutory responsibility of the Health and Wellbeing Board, which uses the JSNA as an evidence-base in setting its priorities.
- 2. In 2013 the opportunity to undertake a more detailed piece of work with a specific thematic purpose was recognised, and the benefits of using this to deepen our statistical knowledge of Oxfordshire's Children and Young People was agreed with the CEF Directorate, with the intention that this should also serve as the councils Child Poverty Assessment.
- 3. The resulting document, appended below, provides a more detailed examination of the factors affecting the lives and life chances of children and young people in Oxfordshire. It is organised into thematic chapters, and where possible includes the relevant data source as well as narrative content.
- 4. The Children's Needs Analysis is an evolving document, which is held by the Research and Intelligence Team in the Chief Executive's Office. It is intended that rather than a full annual refresh of this document, a different thematic focus will be selected in each year in parallel with the wider JSNA, and key data identified in each round incorporated within the JSNA itself.

5. Headlines

- The birth rate is currently at a multi-decade peak, partly driven by larger family size among recent immigrant families. Together with migration patterns this means that ethnic diversity is greater in younger age brackets than overall.
- The national assumption is that this will gradually fall back towards the longterm level as a rate, althought he number of children being born in Oxfordshire will, while reducing slightly, remain at a higher level than previously due to the increasing number of women of childbearing age.
- This pattern creates a 'moving peak' of children progressing through the school system resulting in increased, but to some extent temporary, demand for school places.
- Population growth at the younger end of the population is heavily skewed towards urban areas - there are a range of potential explanations for this including the type of housing available/affordable, the pattern of migration into Oxfordshire, and the reclassification of some former rural areas as urban where they have seen significant housebuilding.
- The Income Deprivation Affecting Children Index maps closely to overall Index of Multiple Deprivation across the county. This information suggests that concentrated levels of deprivation are a primarily urban phenomenon in

- Oxfordshire, but does not exclude pockets of rural deprivation which are 'disguised' in statistics aggregated across an area. Deprivation as measured by access to services, and housing affordability, shows a much more mixed pattern across the county.
- 30,000 families in Oxfordshire are claiming at least one working-age benefit (excluding housing benefit), although youth unemployment is falling as are the number of young people not in education, employment, or training ('NEETs').
 NEETs, as above, primarily appear in urban areas, largely reflecting the location of the relevant population, rather than appreciably higher rates.
- The number of children being born with a low birth weight is rising, although this is not contributing to any increase in infant mortality, which is stable.
- Overall Oxfordshire performs well across most indicators including breastfeeding, immunisation, obesity, under-18 conceptions (though with a higher rate in Oxford City). The main indicator on which Oxfordshire's score is noticeably below average is dental health
- More children are being looked after, or identified as at risk. It is likely that this
 is as a result of increased investment in child protection services. There are
 also rising reports to police of domestic violence in situations involving
 children. Again, increased reporting is actively targeted and therefore an
 increase in reported levels does not necessarily mean an increased level of
 such violence.
- Messages on Child Sexual Exploitation in the Children's Needs Analysis directly correspond to those in the JSNA, and wider safety issues are picked up, eg bullying and e-safety.
- Oxfordshire's educational performance continues improve overall, though remains at a level below that which would be expected given Oxfordshire's demography. Following a trend of closing the gap in performance between children who are and are not in receipt of Free School Meals, there has been an increase in the most recent year. Further data will be required to judge whether this is a statistical 'blip', or a reversal of the previous trend.

JOHN COUROUBLE
Research and Intelligence Manager

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Oxfordshire Children's Needs Analysis

Oxfordshire County Council

Research and Intelligence Unit - Policy Team

Version Control Information - Current Version 3.3 as at 4 June 2014					
Previous stage	CEF Member Briefing	22 May 2014			
Next Stage	Performance Scrutiny (publication into the public	26 June 2014			
	domain 19 June)				
To be scheduled	LSCB, CYPB	Summer 2014			

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6.1. Early years
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1. INTRODUCTION and EXECUTIVE SUMMARY

Over the past year, the needs of children and young people have been central to many of the service planning needs, and future challenges, facing Oxfordshire County Council.

The Director for Children, Education, and Families therefore commissioned a Children's Needs Analysis, to look in more detail at the data and information the Council and partners hold about children and young people, and inform future strategy and decision-making.

This document is the result of that work, and complements the Oxfordshire Joint Strategic Needs Assessment¹. The JSNA forms a key part of the evidence base around the population of Oxfordshire, and their health and wellbeing, used by Oxfordshire County Council and partners in priority setting and service planning. An annual report based on this information informs the priorities of the Health and Wellbeing Board.

It is also intended that this analysis should serve as the Council's revised Child Poverty Needs Assessment, a requirement of the Child Poverty Act. Information on this theme can be found in various places within the document, but is particularly addressed in Chapter 3.

Overall the analysis which follows suggests that Oxfordshire is well placed to meet the Council's strategic vision of "A Thriving Oxfordshire", for children and young people as well as for the wider population. Qualification and employment rates are high, welfare dependence is low, and health indicators are positive.

Nonetheless there remain significant challenges around areas of deprivation (largely but not solely in the county's urban centres), deprived individuals who may live in areas of overall affluence and therefore not be picked up by data which is simply aggregated across geographies, and thematic challenges, particularly around improving education outcomes, and improving the experience of looked after children.

The document is organised by theme, covering demography (current information, trends, and forecast future population); poverty; public health; vulnerable groups; and education. It remains a developing document, as new data sources are identified, and new data published, and feedback is actively sought.

¹ http://insight.oxfordshire.gov.uk/cms/joint-strategic-needs-assessment

2. DEMOGRAPHY

2.1. Birth rate.

The UK has seen increases in the Total Fertility Rate* in recent years, from 1.63 in 2001 to 1.96 in 2008. In 2009 the TFR fell slightly to 1.94, a dip likely to be related to the economic recession. This was short-lived as the longer-term increase resumed in 2010 resulting in the UK TFR reaching 1.98, its highest level since 1973. There was some variation between UK countries during 2009 and 2010, with a stabilisation then strong recovery in England, while in Scotland the TFR fell in both years, and Wales and Northern Ireland both saw small recoveries in 2010.

Fertility rates among women in their thirties and forties in the UK have continued to rise at a fast pace since the turn of the century, reaching levels last seen during the 1960s baby boom².

Table 1: Actual and assumed* births per 1,000 women per single year of age, aggregated by broad age groups and year of birth of woman, women born 1950–2010 (reproduced from ONS National Population Series PP2).

·		•					Average completed	Mean age at
V	Under 20	20–24	25–29	30–34	35–39	40 and	family size (number	motherhood
Year	0.1.0.0.1					over	of children)	(years)
1950	231	699	634	365	132	28	2.09	26.4
1955	221	561	650	403	163	36	2.03	27.1
1960	156	527	630	438	190	43	1.98	27.8
1965	133	457	594	454	216	57	1.91	28.4
1970	152	418	522	466	278	70	1.91	28.9
1975	147	361	471	546	315	72	1.91	29.4
1980	154	349	519	598	309	68	2.00	29.4
1985	135	357	538	591	300	67	1.99	29.4
1990	127	365	524	576	298	68	1.96	29.4
1995	108	347	507	571	300	68	1.90	29.6
2000	101	333	494	571	301	68	1.87	29.8
2005	97	322	490	571	301	68	1.85	29.8
2010 and later	93	319	490	571	301	68	1.84	29.9

^{*} Figures in bold indicate wholly or partially projected data.

This increasing fertility among older women continued in 2009 and 2010. Since 2002 there have also been smaller increases in fertility among women in their late twenties and a stabilisation among women in their early twenties, following declining fertility in these age groups during the 1990s. However the increases in fertility rates for women in their twenties stalled in 2009 and 2010. The combination of trends in these two age groups has led to the rise in overall fertility over the decade, as well as further small increases in the mean age at childbirth.

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² Source: ONS

^{*} Total Fertility Rate is the average number of children born per woman over a lifetime, sometimes expressed as number of births per thousand women.

2.2. Expectations for future birth rates – nationally and in Oxfordshire

When considering future fertility, some factors are likely to constrain and reduce it whilst others are likely to maintain and increase it. Likely constraining/reducing pressures come from: continued increases in female employment and higher education (these raise the opportunity-costs of childbearing); and changes in socioeconomic conditions such as housing cost and availability.

Factors tending to raise fertility include the continuing in-migration of women from countries with higher fertility than the UK and perhaps the increased ability of women to realise their fertility intentions, for example by more flexible working patterns for parents. It is not possible to be certain how much impact these, or other unforeseen factors, could have on fertility rates.

ONS assembled an expert panel and asked for their views on the likely level of fertility in 2034: eight out of ten experts thought that the UK TFR would be 1.80 or 1.85 in 2034. This suggests that experts do not believe fertility is likely to maintain its current level in the long-term.

ONS' final projection for the UK is broadly based on a long-term scenario where fertility rates for women in their twenties are somewhat lower than in 2010, fertility rates for women in their thirties are slightly lower than 2010 levels, but fertility among women aged 40 and over is slightly higher than in 2010 – this long-term pattern is achieved by the late 2020s and stabilises from then on. The TFR projection for the UK is shown in figure YXZ.

Table 2. Forecast fertility for England (ONS) and forecast fertility figures for Oxfordshire districts based on historic relationship between England and district 2008-2011.

districts dase	a on nistoric	: relationsni	p between ⊏	ngiana ana	aistrict 2008	-2011.
	TED England	Chamuall	Ov. City.	Cauth Over	Vale of	West
Year	TFR England	Cherwell	Ox City	South Oxon	White Horse	Oxfordshire
2008	1.96	2.21	1.59	2.16	2.29	2.29
2009	1.94	2.22	1.58	2.20	2.30	2.30
2010	1.98	2.23	1.57	2.24	2.31	2.31
2011	1.99	2.24	1.58	2.30	2.33	2.33
2012	2.01	2.28	1.62	2.28	2.36	2.36
2013	2.02	2.28	1.62	2.28	2.36	2.36
2014	2.00	2.26	1.61	2.26	2.35	2.35
2015	1.98	2.24	1.59	2.24	2.32	2.32
2016	1.96	2.22	1.58	2.22	2.30	2.30
2017	1.94	2.19	1.56	2.19	2.27	2.27
2018	1.92	2.17	1.54	2.17	2.25	2.25
2019	1.91	2.16	1.53	2.16	2.24	2.24
2020	1.90	2.15	1.52	2.15	2.23	2.23
2021	1.89	2.14	1.52	2.13	2.21	2.21
2022	1.88	2.12	1.51	2.12	2.20	2.20
2023	1.87	2.12	1.50	2.11	2.19	2.19
2024	1.86	2.11	1.50	2.11	2.18	2.18
2025	1.85	2.10	1.49	2.10	2.17	2.17
2026	1.85	2.09	1.48	2.09	2.17	2.17
2027	1.84	2.08	1.48	2.08	2.16	2.16
2028	1.84	2.08	1.48	2.08	2.16	2.16
2029	1.84	2.08	1.48	2.08	2.16	2.16
2030	1.84	2.08	1.48	2.08	2.16	2.16
2031	1.84	2.08	1.48	2.08	2.16	2.16
2032	1.84	2.08	1.48	2.08	2.16	2.16
2033	1.84	2.08	1.48	2.08	2.16	2.16
2034	1.84	2.08	1.48	2.08	2.16	2.16
2035	1.84	2.08	1.48	2.08	2.16	2.16
% of national TFR, 2008-2011		113%	80%	113%	117%	117%

^{*} Figures in bold indicate forecast figures, shaded figures indicate local forecasts vs. ONS national forecasts.

Change in age of parents 2.3.

Table ABC shows that mean age at motherhood increased steadily during the second half of the twentieth century, and first decade of the twenty first.

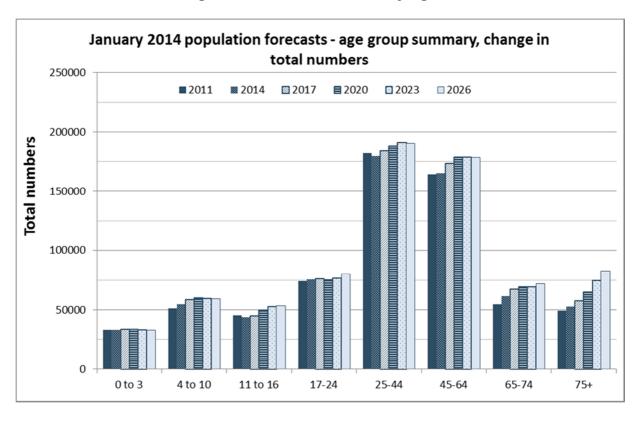
Table 3. Mean age at motherhood.

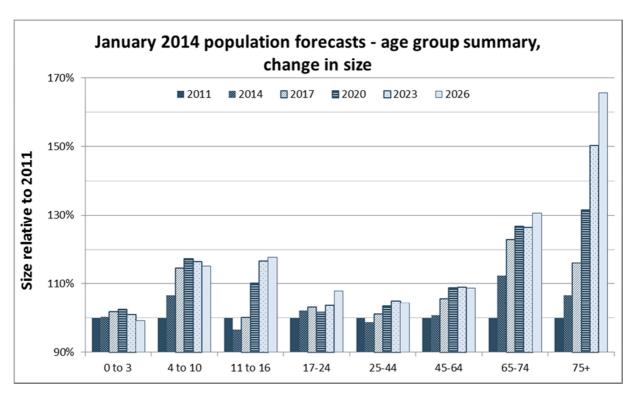
	Mean age at	
	motherhood	
	(years)	
1950	26.4	
1955	27.1	
1960	27.8	
1965	28.4	
1970	28.9	
1975	29.4	
1980	29.4	
1985	29.4	
1990	29.4	
1995	29.6	
2000	29.8	
2005	29.8	
2010 and later	29.9	

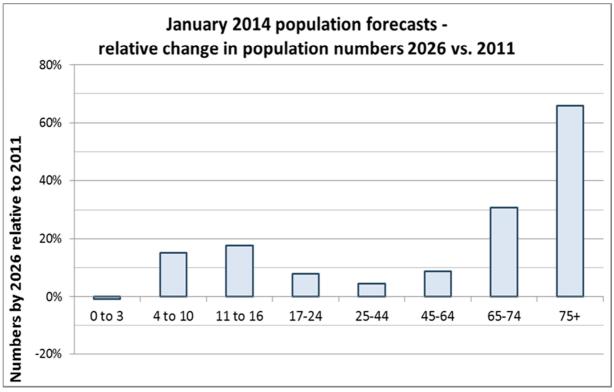
Table ABC. Mean age at motherhood (birth of first child) – source ONS, ONS population series PP2.

Locally we also expect to see this change in ASFRs, bounded by the projections for district TFRs derived from historic relationship to national TFRs.

2.4. Forecast changes in numbers of CYPP by age







Fertility rates (the average number of children born to a woman over a whole lifetime) rose across England throughout the 2000s and early 2010s and are expected to reach a forty-year high-point in 2013. International migration into Oxfordshire was shown by the 2011 Census to have been higher than previously expected, which increased the number of women of childbearing age. These two factors have caused a recent "baby-boom".

As the "boom" cohort ages, numbers in age groups will rise and then fall again. For the next ten to fifteen years, this means that the number of school age children will increase. For the 4-16 age group, the latest forecasts are for growth from a total of 97,000 in 2011 to 127,000 in 2026 (16% growth). Whilst the 4-10 group will peak in 2020, the 11-16 group will peak in 2026: this will occur as people born in the late 2000s and early 2010s fertility boom move through these age groups.

However, numbers of pre-school children are forecast not to change significantly over the next 15 years. This is because, while fertility rates are expected to fall over this period, the population base will continue increasing: the two effects will broadly cancel one another out.

2.5. Forecast changes in numbers CYPP by area (rural urban, specific wards)

Comparison of the 2011 and 2001 census data on population by ONS Urban/Rural classification showed that most population growth was in urban settlement areas, within overall growth of about 8% across Oxfordshire. There was modest growth in the number of under 14s over the same period (3%). However, the average for the county hides a large disparity between the urban and rural areas: the numbers of young people rose 42% in urban areas yet declined significantly in rural ones.

Table 4. Forecast changes in numbers CYPP by area

	Total	0-14 years	65+ 2011 vs.
	population	2011 vs. 2001	2001
	2011 vs. 2001		
Urban > 10k	11.0%	42.0%	12.5%
Town and Fringe	4.0%	-21.1%	24.6%
Village, Hamlet &	2.7%	-35.7%	25.6%
Isolated Dwellings			
Oxfordshire	8.0%	3.0%	18.0%
average			

Source: 2001 Census and 2011 Census tables, ONS.

Explanations for why this pattern of change occurred are twofold:

- Newly built property tends to attract people with young families or about to start them, and has typically been located on the edge of existing urban settlements (for example, Langford Village and Bure Park areas in Bicester, which saw 10-50% increases in the number of 0-14s from 2001 and 2011).
- There has been greater population turnover in Oxford City, and a consistent level of net international in-migration which brings lowers the average age of the Oxford City population, resulting in more people in the most fertile age groups, which also helps explain why the urban areas saw the largest growth in the numbers of children.

2.6. Country of birth and ethnicity

The 2011 Census provides the most up-to-date and detailed data currently available about the ethnic composition of Oxfordshire, and numbers of people born overseas.

There are no forecasts of country of birth, or forecasts by ethnic group. However, for country of birth, if past international migration patterns continue, similar rates of change in numbers of people born overseas will be seen in the short term as occurred 2001 to 2011. Future changes in numbers of people by ethnicity are much less easy to predict: aside from migration, estimates of birth rates for different ethnic groups in local populations would be needed, and ethnic categorisation is a less objectively measurable characteristic than country of birth.

It should be noted that whereas country of origin is a discrete, objective measure, ethnicity data is usually self-reported. This means that people may be influenced by politics, history, and other factors affecting self-identity, and may also be influenced by the choice of categories offered to them, since these are to some extent arbitrary and some change across surveys over time.

The ethnic composition of Oxfordshire, as captured from Census questions, changed significantly 2001 to 2011: all of the county's Black and minority ethnic communities grew, and now account for 9.2% of the population, just under double the 2001 figure of 4.9%.

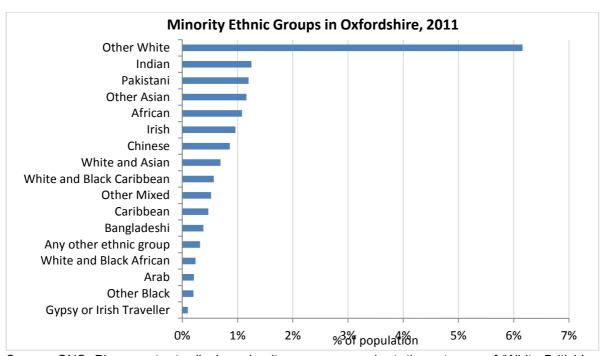
There has been a growth in people from White backgrounds other than British or Irish, who now account for 6.3% of the population (up from 4% in 2001). Much of this increase is explained by a movement of people from the countries which joined the EU in 2004 and 2007. In 2011, 13,000 residents in Oxfordshire were born in these countries, with more than half born in Poland (7,500 people, 2,700 resident in Oxford and 2,300 in Banbury).

People from White Gypsy and White Irish Traveller backgrounds make up 0.1% of the county, and this is the same proportion across all the districts aside from West Oxfordshire, where 0.2% of the population classify themselves as such.

4.8% of the population are from Asian backgrounds, twice the 2001 figure of 2.4% People from Asian communities form the largest minority ethnic group in the county, and most come from Indian or Pakistani backgrounds (2.45%)

The proportion from all Black backgrounds has more than doubled, from 0.8% to 1.75% of the county's population.

People from mixed ethnic backgrounds account for 2% of the population (up from 1.2% in 2001).



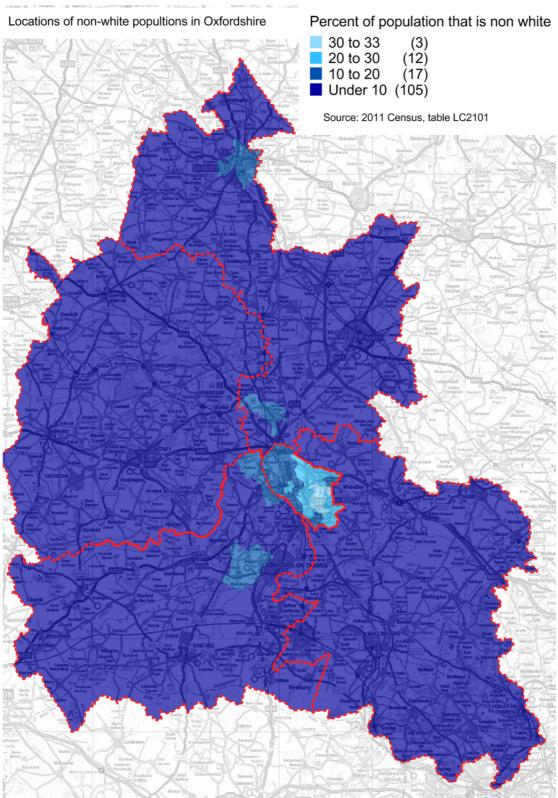
Source: ONS. Please note, to display minority groups on a chart, the category of 'White British' (83.6% of the population) is not shown.

Table 5. Ethnic groups by district, 2011 (% of resident population)

High level grouping	Lower level grouping	Cherwell	Oxford	South Oxfordshir e	Vale of White Horse	West Oxfordshir e
	English/Welsh/Scott ish/Northern Irish/British	86.3	63.6	90.9	89.8	92.6
White	Irish	0.8	1.6	0.8	0.8	0.7
	Gypsy or Irish Traveller	0.1	0.1	0.1	0.1	0.2
	Other White	5	12.4	4.2	4.3	3.4
	White and Black Caribbean	0.6	1.1	0.4	0.3	0.3
Mixed/multip le ethnic	White and Black African	0.3	0.5	0.1	0.1	0.1
group	White and Asian	0.5	1.3	0.5	0.5	0.5
	Other Mixed	0.4	1.1	0.3	0.3	0.3
	Indian	1.2	2.9	0.6	0.7	0.3
A = := :: / A = := :=	Pakistani	1.7	3.2	0.1	0.3	0.1
Asian/Asian British	Bangladeshi	0.1	1.2	0.1	0.2	0.1
Dilusii	Chinese	0.5	2.3	0.3	0.5	0.3
	Other Asian	0.8	2.8	0.6	0.8	0.5
Black/Africa	African	0.7	2.9	0.3	0.7	0.3
n/	Caribbean	0.4	1.2	0.2	0.2	0.1
Caribbean/ Black British	Other Black	0.2	0.5	0.1	0.1	0.1
Other ethnic	Arab	0.1	0.6	0.1	0.1	0.1
group	Any other ethnic group	0.3	0.7	0.1	0.2	0.1

Source: ONS, 2011 Census

Oxfordshire's distribution of people of non-white ethnic groupings shows that Oxford City is far more ethnically diverse that the other four districts (using proportion of people who are non-white as a proxy for ethnic diversity).



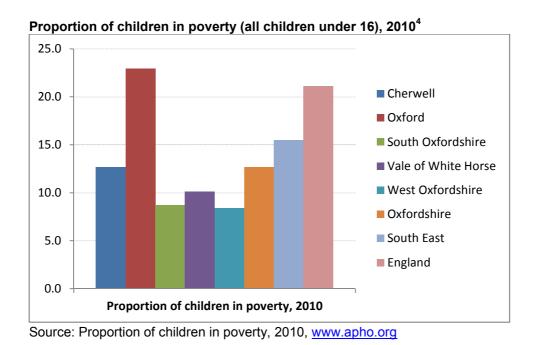
Children of non-white ethnicity follow the same pattern of distribution in the county as adults, predominantly living in Oxford City. However, whilst the highest proportion of adults of non-white ethnicity recorded in the 2011 Census was 33%, the highest proportion for children was 58%.

3. POVERTY

The Child Poverty Act requires local authorities to prepare and publish an assessment of the needs of children living in poverty in its area. The Child Poverty Needs Assessment is an opportunity to highlight what child poverty looks like in Oxfordshire, to identify who is in poverty, where they live, why they are in poverty.

Poverty is about a lack of resources. Poor people lack capital but they can also be resource-poor in other ways: they may lack human capital, such as education or good health as well as a social capital such as positive and trustful communities. Child Poverty is defined as growing up in a household with low income, and there are several indicators which can be used to measure it. Certain groups of people face a much higher risk of living in poverty than others³:

- Families with children are more likely to be poor than people without children.
- Lone parents are more likely to experience poverty than those in a couple.
- Disability is strongly connected to poverty. Parents with disabilities often face multiple barriers to work; children with disabilities place additional demands on the family.
- Households where only one adult works are at a much higher risk of poverty than average.



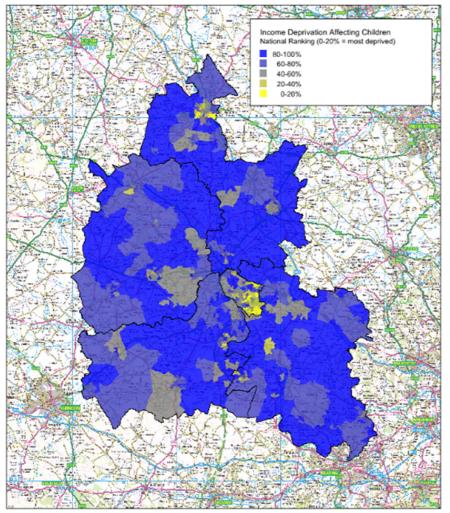
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³ Child Poverty Action Group, www.cpag.org.uk

 $^{^{4}}$ % of children in poverty in an area as a percentage of child benefit claims

3.1. Income deprivation

The Income Deprivation Affecting Children Index (IDACI) is a national measure of poverty affecting children and identifies the proportion of families with children aged under 16, which are income deprived. Of the 152 local authorities with social care responsibilities in England, Oxfordshire is the 12th least deprived.



Map 1: Children in Most Income Deprived Households, 2010.

Source: The English Indices of Deprivation 2010: The Income Deprivation Affecting Children Index, http://data.gov.uk/dataset/income-deprivation-affecting-children-index

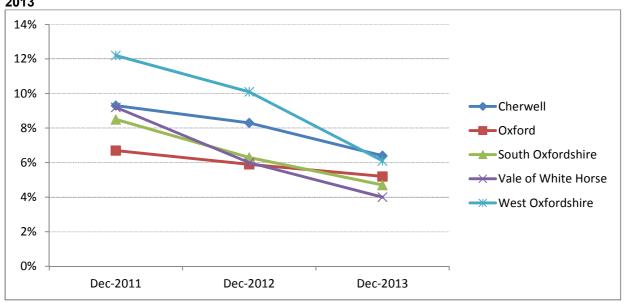
The map shows areas with a low IDACI ranking (high levels of deprivation) in yellow. The most deprived areas are predominantly, but not exclusively, in the urban centres of Oxford and Banbury.

At the more local level of lower super output areas (LSOAs) the following areas of deprivation can be identified:

- 18 LSOAs in Oxfordshire out of 404 are identified as being among the most deprived 20% nationally
- The percentages in West and South Oxfordshire and the Vale are respectively 10%, 11%, 12%.

 However it should be noted that 83 LSOAs in the county are among the least deprived 10% nationally, of which 24% are in Cherwell, 7% in Oxford City, 26% in South Oxfordshire, 21% in Vale of White Horse and 20% in West Oxfordshire.

Claimant Count*: Job Seekers Allowance aged 19 and under, December 2011 to December 2013



Source: NOMIS

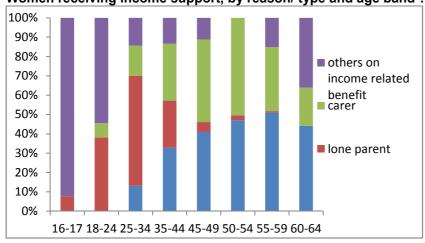
*Claimant count figures do not yet include claimants of Universal Credit.

Table 6.

Claimant stock and flows by age (18-24) and duration	Cherwell	Oxford	South Oxfordshire	Vale of White Horse	West Oxfordshire
Total	-16%	-26%	-40%	-39%	-32%
13 weeks or less over 13 and up to 26	-21%	-21%	-33%	-46%	-37%
weeks	22%	-43%	-42%	-28%	-33%

3.2. Other benefits

Women receiving income support, by reason/ type and age band⁵.



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⁵ Source: DWP Statistics via NOMIS (August 2013 figures)

Child Tax Credit (CTC) brings together income-related support for children and for qualifying young people aged 16-19 who are in full time non-advanced education or approved training, into a single tax credit, payable to the main carer. Families can claim whether or not the adults are in-work. This measure provides a broad proxy for relative low-income child poverty as set out in the Child Poverty Act 2010 and enables analysis at a local level.

Working Tax Credit (WTC) provides in-work support for people on low incomes, with or without children. A family will normally be eligible for WTC if it contains one of the following;

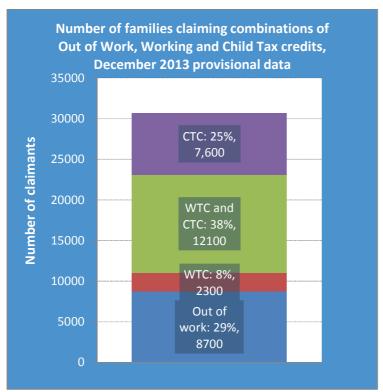
- a single person who is responsible for a child or young person and works at least 16 hours a week, or
- a couple that is responsible for a child or young person, and who jointly work 24 hours or more per week (NB. one adult must be working at least 16 hours).
- a person who is receiving or has recently received a qualifying sickness or disability related benefit and has a disability that puts them at a disadvantage of getting a job, and who works at least 16 hours per week, or
- a person is aged 60 or over and works at least 16 hours per week.

If none of the above applies, then a person will still be eligible for WTC if they are aged 25 and over and work 30 hours or more a week.

An estimated 30,700 families* in Oxfordshire claimed one or both of Child Tax Credit and Working Tax Credit in December 2013 which is a 4.6% decrease since April 2013. (*Families figure includes single people qualifying for Working Tax Credit)⁶. These results are likely to be the evidence that more families with children are moving into work and are less dependent on state support.

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⁶ Welfare Reform Briefing Note, March 2014 Update, Research & Intelligence Team, Oxfordshire County Council



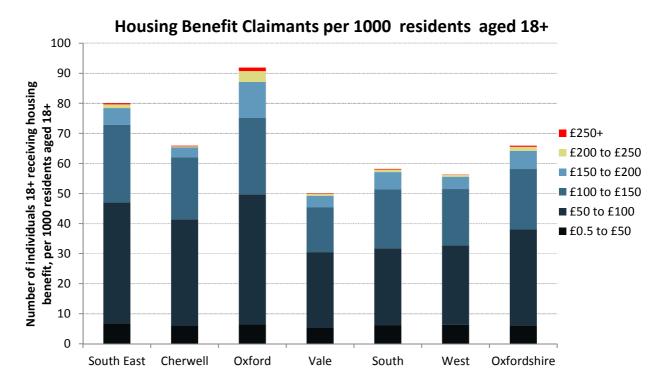
Source: HM Revenue & Customs

Except for Oxford City which is significantly worse than the England average all districts are significantly better in terms of proportion of children in poverty.

In Oxfordshire, there are 66 housing benefit claimants for every 1000 persons aged 18+, which is below the national average. However, the number of persons per 1000 population receiving payments in the top two tiers (£200 to £250, and £250+ per week) is slightly above the South East average. Oxford stands out from the rest of Oxfordshire for the total number of housing benefit claimants, with 92 claimants per 1000 residents aged 18+, and 1.13 receiving £250+ per week, figures which are both well above the South East averages of 80.0 and 0.39 respectively⁷.

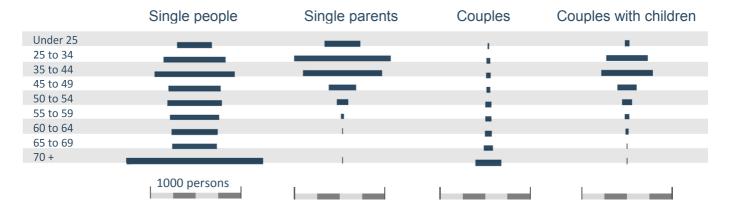
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⁷ Welfare Reform Briefing Note, March 2014 Update, Research & Intelligence Team, Oxfordshire County Council



Source: DWP data, via Stat-Xplore website (November 2013 figures)

Most claimants of Housing Benefit are single people, followed by single parents. Within a given age band, the number of single people claiming housing benefit greatly exceeds the number of people living as a couple that claim it.



Source: DWP data, via Stat-Xplore website (November 2013 figures)

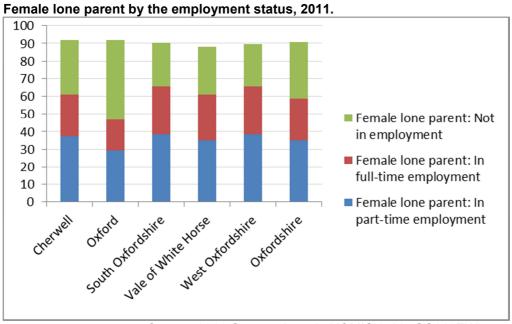
One factor in child poverty is level of debt compared to the income of household they live in. The financial Inclusion Centre has published a report on debt and household incomes. The findings are that while higher income households have more debt outstanding, lower income households' debts are much greater as a proportion of their incomes. For example, households on incomes of £13,500 or less had total debts worth 6.4 times income (as at end 2009). In comparison, households with incomes between £30.000- £50,000 had total debts worth just under two times income.

3.3. Risk factors for deprivation.

Some groups were at a higher risk of living in low-income households than average, these included: children in families with three or more children; children in loneparent families rather than those in families with two adults.

There were nearly 2 million lone parents with dependent children in the UK in 2011, a figure which has grown significantly from 1.7 million in 2001.

In 2011 in Oxfordshire, women accounted for 91% of lone parents with dependent children and men accounted for 9 %. These percentages have changed little since 2001 Census. Women are more likely to take the main caring responsibilities for any children when relationships break down, and therefore become lone parents.



Source: 2011 Census data via NOMIS (table QS119EW)

The 2011 Census introduced a new measure of household poverty. The dimensions of deprivation used to classify households are indicators based on the four selected household characteristics.

A household is deprived in a dimension if they meet one or more of the following conditions⁸:

⁸ Source: 2011 Census data via NOMIS (table QS119EW)

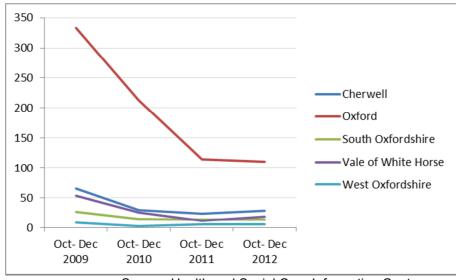
- Employment: any member of a household not a full-time student is either unemployed or long-term sick,
- Education: no person in the household has at least level 2 education (see highest level of qualification), and no person aged 16-18 is a fulltime student,
- Health and disability: any person in the household has general health 'bad or very bad' or has a long term health problem,
- Housing: Household's accommodation is ether overcrowded, with an occupancy rating -1 or less, or is in a shared dwelling, or has no central heating.
- A household is classified as being deprived in none, or one to four of these dimensions in any combination.

Table 8. Households by the deprivation dimensions

Household Deprivation	Cherwell	Oxford	South Oxfordshire	Vale of White Horse	West Oxfordshire
deprived in 1 dimension	32%	32%	30%	31%	31%
deprived in 2 dimensions	30%	31%	24%	23%	24%
deprived in 3 dimensions	10%	14%	7%	8%	7%
deprived in 4 dimensions	2%	3%	1%	2%	1%

Over the last three years the number of households in temporary accommodation with dependent children and/or pregnant women saw a significant decrease in Oxford City. West Oxfordshire has the lowest amount of temporary accommodation of this type and remains stable since 2009.

Total number of households in Temporary Accommodation of which Households with dep. Children and/or pregnant woman with no other dependants, 2009- 2012



Source: Health and Social Care Information Center

lone parent households with dependent children). Lone parent households with three or more dependent children 20% to 31% (10) 18% to 20% (11) 6% to 18% (20) 13% to 16% (45)

Lone parent households with three or more dependent children, 2011 Census (% of all

In Oxfordshire families with three or more children are between 15 and 18% of the total number of families with dependent children. The total numbers of lone parent families with three or more children for all five districts are as follows.

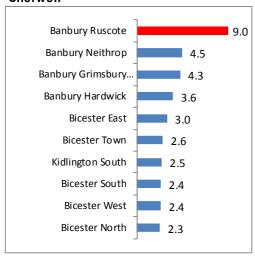
Table 9. Families with three or more dependent children.

	Three or more dependent
	children in family
Cherwell	490
Oxford	752
South Oxfordshire	356
Vale of White Horse	317
West Oxfordshire	236

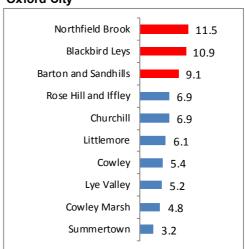
Source: ONS (Table LLC1114EW)

In terms of unemployed adults in workless household with dependent children Oxfordshire's rate is significantly lower than the national and the South East average. However there are four wards exceeding the average by three to four times.

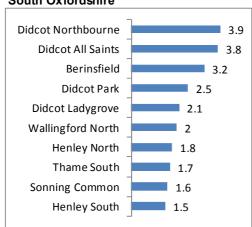
Cherwell



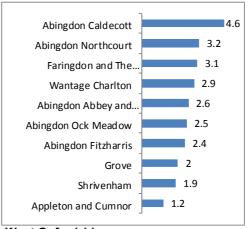
Oxford City



South Oxfordshire

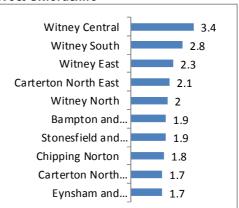


Vale of White Horse



Oxfordshire South East England 4.2

West Oxfordshire



No adults in employment in household: With dependent children

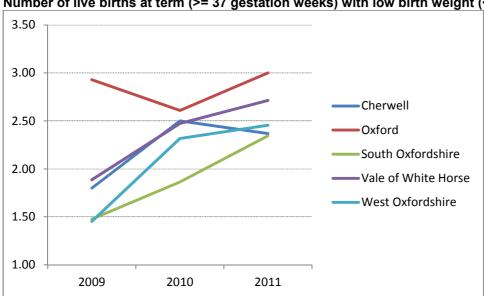
% of all households

Source: NOMIS, KS106EW

4. PUBLIC HEALTH

4.1. Low birth weight

Low birth weight increases the risk of childhood mortality and of developmental problems for the child and is associated with poorer health in later life. At a population level there are inequalities in low birth weight and a high proportion of low birth weight births could indicate lifestyle issues of the mothers and/or issues with the maternity services⁹.



Number of live births at term (>= 37 gestation weeks) with low birth weight (<2500g)¹⁰

Source: Public Health England, fingertips.phe.org.uk

In 2011, 2.6% of all births in Oxfordshire were classified as low birth weight¹¹ compared to 2.3% for South East and 2.8% for England as a whole England as a whole.

4.2. Infant mortality

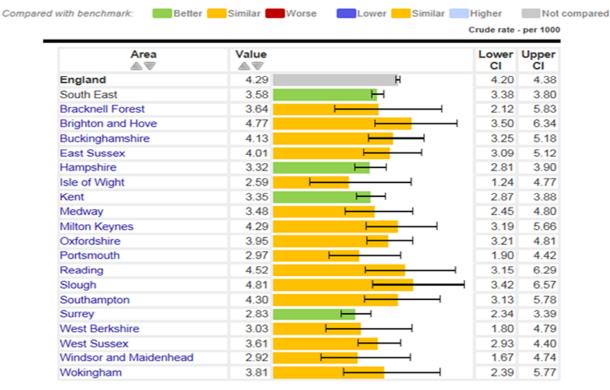
Recent infant mortality rates (Infant deaths under 1 year of age per 1000 live births) in Oxfordshire are not significantly different from the England wide or South East averages, when looking at crude rates 2009-2011.

⁹ Source: Public Health England

¹⁰ Low birth weight full term live births as a percentage of all full term live births. Births without a recorded birth weight are excluded.

¹¹ Live births with a recorded birth weight under 2500g and a gestational age of at least 37 complete weeks as a percentage of all live births with recorded birth weight and a gestational age of at least 37 complete weeks.

Infant Mortality, 2009-2011



Source: Public Health England website, Children and Young People's Health Benchmarking Tool

With a mortality rate of about a third of one percent (or 4 per thousand live births) in recent years, small changes year-on-year can have large relatively changes in the very small rate: this makes it impossible to reliably determine any recent local trends in infant mortality rates specific to the Oxfordshire area or sub-areas.

Table 10. Infant mortality rates.

	Deaths at age <1	Live births	Infant mortality rate (deaths age <1 / live births)
2007	25	8148	0.31%
2008	29	8307	0.35%
2009	25	8134	0.31%
2010	34	8439	0.40%
2011	31	8502	0.36%

4.3. Maternal mental health

Maternal Postnatal Depression (PND) is a major public health issue: it affects around 13% of mothers¹², and compared to children of non-depressed mothers, the children of mothers with PND are more likely to have learning, behavioural and attachment problems.

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¹² Oxford Postnatal Treatment Study: treatment for mothers with postnatal depression to improve child outcome, Department of Psychioatry, Warneford Hospital, Oxford, 2010.

There is a strong link between teenage pregnancy and PND occurrence. Teenage pregnancy is currently at its lowest level over three decades. However, England still has the highest rate of teenage pregnancy in Western Europe.

The most common problems associated with teenage pregnancy are 13:

- teenage mothers mothers are three times more likely to develop PND than older mothers
- they are at a higher risk of poor mental health for three years after the birth
- three times more likely to smoke during pregnancy than mothers over 35
- one third less likely to breastfeed
- likely to struggle to complete their education and find it difficult to gain employment

Teenage pregnancy is a cause and consequence of child poverty:

- children of teenage mothers have a 63% increased risk of being born into poverty
- half of all under 18 conceptions occur in the 20% deprived wards
- over one third of teenage mothers have no qualifications and 70% are not in education, training or employment
- teenage mothers, young fathers and their children are more likely to be in poor health and to live in poor housing.

4.4. Physical activity

In Oxfordshire in 2013 about 90% of children aged 5-16 in Oxfordshire spend at least 2 hours a week doing sport or physical activity at school. This is in line with the national figures¹⁴:

88% of children and young people aged 4 to 19 years play outside at home, and 87% do sports related activity out of school / college. This compares with much lower percentages among children and young people in temporary accommodation: of these only 53% play out, and 69% who do sports related activities out-of-school).

4.4. Breastfeeding

Breast milk provides the ideal nutrition for infants in the first stages of life. There is evidence that babies who are breast fed experience lower levels of gastro-intestinal and respiratory infection. Observational studies have shown that breastfeeding is associated with lower levels of child obesity. Benefits to the mother include a faster return to pre-pregnancy weight and possibly lower risk of breast and ovarian cancer¹⁵.

Increases in breastfeeding are expected to reduce illness in young children, have health benefits for the infant and the mother and result in cost savings to the NHS

¹³ *Teenage Pregnancy: The Evidence*, Teenage Pregnancy Associates, London, July 2011.

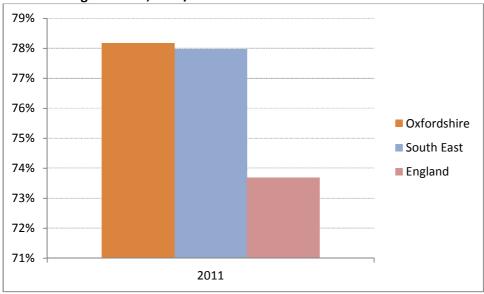
¹⁴ Source: Oxfordshire NHS Risky Behaviours Needs analysis, 2011, chimat.org.uk.

¹⁵ Source: Public Health England, BMA Board of Science, 2009

http://www.derbyshirelmc.org.uk/Guidance/Early%20Life%20Nutrition%20and%20Lifelong%20Health.pdf

through reduced hospital admission for the treatment of infection in infants¹⁶. Current national and international guidance recommends exclusive breastfeeding for newborns and for the first six months of infancy¹⁷.



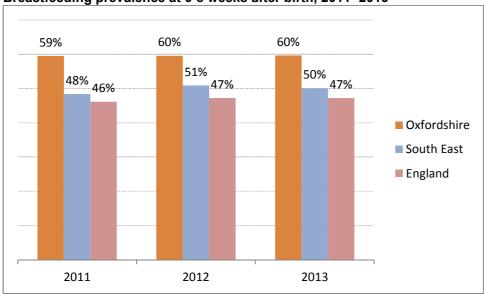


Source: Public Health England, www.fingertips.phe.org.uk

*Measures the proportion of mothers who give their babies breast milk in the first 48 hours after delivery. (The number of mothers initiating breast feeding divided by the total number of maternities). 2012/13 value for Oxfordshire not published for data quality reasons.

The County's breastfeeding initiation rate is 78.1%, compared with a national figure of 73.6%. For breastfeeding at 6-8 weeks the Oxfordshire rate is 59.6% and is again higher than the national rate of 47.2%.

Breastfeeding prevalence at 6-8 weeks after birth, 2011-2013



Source: Public Health England, www.fingertips.phe.org.uk

¹⁶ http://pediatrics.aappublications.org/content/119/4/e837.long

¹⁷ http://www.who.int/nutrition/topics/infantfeeding_recommendation/en/index.html

4.5. Immunisation

Vaccination coverage is the best indicator of the level of protection a population will have against vaccine preventable communicable diseases. Coverage is closely correlated with levels of disease. Monitoring coverage identifies possible drops in immunity before levels of disease rise.

Since April 2000 it has been recommended that all pregnant women in England and Wales should be offered testing for hepatitis B through screening for HBsAg, and that all babies of HBsAg seropositive women should be immunised. A dose of paediatric hepatitis B vaccine is recommended for all infants born to an HBV infected mother as soon as possible after birth, then at 1 and 2, and 12 months of age.

All children at age 12 months who have received the complete course (4 doses) of hepatitis B vaccine within each reporting area as a percentage of all the eligible population as defined in the hepatitis B chapter of the immunisation against infectious diseases "Green Book" (have maternal Hep B positive status).

In 2012-2013 the percentage of children in Oxfordshire immunised by their first birthday was as follows:

- 96.9% were immunised for diphtheria, tetanus, polio, pertussis (whooping cough) and Haemophilus influenzae type b (DTaP/IPV/Hib). Significantly better compared with 94.4% South East and 94.7% of England as a whole.
- 93.9% were immunised for meningitis C (MenC).
- 94.4% were immunised for pneumococcal disease (PCV)
- 99.8% were immunised for Hepatitis B
- 93.9% were immunised for meningitis C (MenC).
- 94.4% were immunised for pneumococcal disease (PCV)

The percentage of children in Oxfordshire immunised by their second birthday was as follows:

- 97.5% were immunised for diphtheria, tetanus, polio, pertussis (whooping cough) and Haemophilus influenzae type b (DTaP/IPV/Hib).
- 95.1% were immunised for measles, mumps, and rubella (MMR).
- 95.2% were immunised for diphtheria, tetanus, polio, pertussis and Hib.
- 95.2% were immunised for Hib/ MenC booster.
- 99.4% were immunised for Hepatitis B

The percentage of children in Oxfordshire immunised by their fifth birthday was as follows:

- 95 % were immunised for Hib/ MenC booster.
- 95.1% were immunised for MMR for one dose and 93.1% for two doses.

The HPV vaccine protects against the two high-risk HPV types – 16 and 18 – that cause over 70% of cervical cancers.

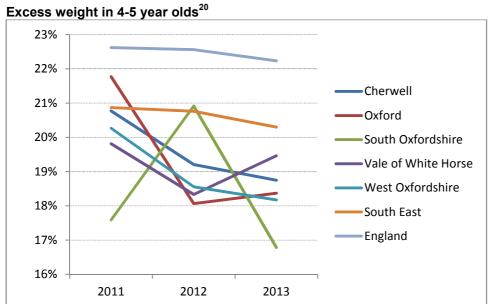
In Oxfordshire 91.2% of all girls aged 12 to 13 years have received all three doses of the HPV vaccine within each reporting area as a percentage of all girls aged 12 to 13 years within each area¹⁸.

4.6. Obesity

The UK is experiencing an epidemic of obesity affecting both adults and children. Among boys and girls aged 2 to 15, the proportion of children who were classified as obese increased from 11.7 per cent in 1995 to 16.0 per cent in 2010, peaking at 18.9 per cent in 2004¹⁹.

The health consequences of childhood obesity include: increased blood lipids, glucose intolerance, Type 2 diabetes, hypertension, increases in liver enzymes associated with fatty liver, exacerbation of conditions such as asthma and psychological problems such as social isolation, low self-esteem, teasing and bullying.

There is concern about the rise of childhood obesity and the implications of such obesity persisting into adulthood. The risk of obesity in adulthood and risk of future obesity-related ill health are greater as children get older. Studies tracking child obesity into adulthood have found that the probability of overweight and obese children becoming overweight or obese adults increases with age 1, 2, and 3.



Source: Public Health England, www.fingertips.phe.org.uk

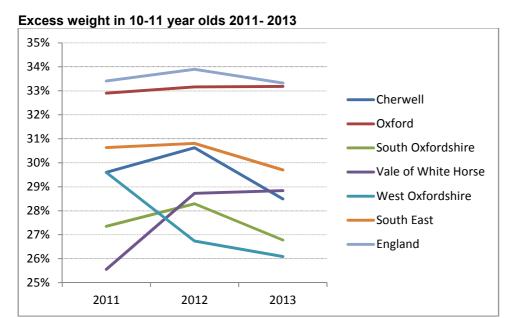
The percentages of children overweight or obese are lower in Oxfordshire than overall in England or the South East, but there are still a significant number of children in Oxfordshire who are obese. Oxford City is slightly above the South East

¹⁸ Source: Public Health England, <u>www.fingertips.phe.org.uk</u>

¹⁹ Health Survey for England (HSE), 2010.

²⁰Proportion of children aged 4-5 classified as overweight or obese. Children are classified as overweight (including obese) if their BMI is on or above the 85th centile of the British 1990 growth reference (UK90) according to age and sex.

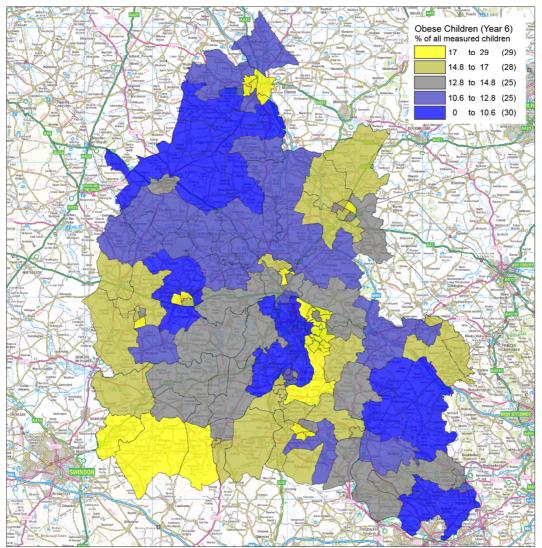
average and remained stable in past three years. There is a slight growth in numbers of obese children in Vale of White Horse in 4-5 year olds which continues in those aged 10-11.



Source: Public Health England, www.fingertips.phe.org.

% of measured children in Year 6 who were classified as obese, 2009/10-2011/12²¹

²¹Proportion of children in Year 6 classified as overweight or obese in the academic year. Children are classified as overweight (including obese) if their BMI is on or above the 85th centile of the British 1990 growth reference (UK90) according to age and sex.



Source: Public Health England, Local Health, www.apho.org.uk

The strong relationship between deprivation and childhood obesity, and the higher prevalence among some ethnic groups, indicate areas where efforts need to be particularly concentrated.

According to the National Obesity Observatory here are growing indications that the previous upwards trend in child obesity may now be flattening out. However it is still too early to be certain that this represents a long-term change in the trend. Future HSE data will confirm whether this is a persistent pattern, or just a short-term blip in a long-term upwards trend²².

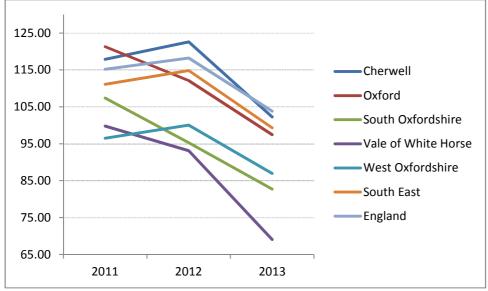
4.7. Hospital admissions

Injuries are a leading cause of hospitalisation and represent a major cause of premature mortality for children and young people. They are also a source of long-term health issues, including mental health related to these experience(s)²³.

²² National Obesity Observatory, <u>www.noo.co.uk</u>, February 2013

²³ Public Health England



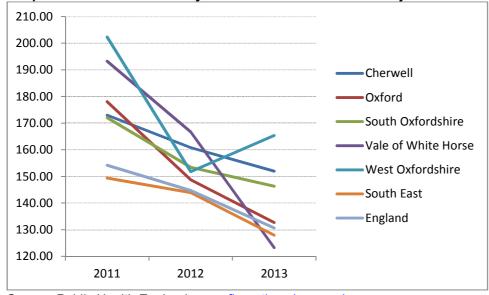


Source: Public Health England, www.fingertips.phe.org.uk

*Crude rate per 10 000 population.

The rate for hospital admissions in Oxfordshire due to self-harm has averaged around 12 per 10,000 young people in recent years, but has fallen in 2012/13 to just over 9 per 10,000. There were 165 such admissions in 2011/12.

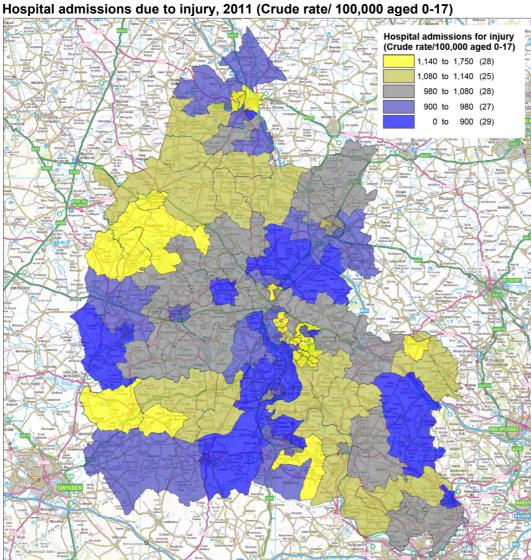
Hospital admissions* cause by unintentional and deliberate injuries in children (aged 15-24)



Source: Public Health England, www.fingertips.phe.org.uk

*Crude rate per 10 000 population.

Hospital admissions due to injury, 2011



Source: Public Health England, www.apho.org.uk

According to Socioeconomic variation in injury in children and older people for all admissions, and admissions related to self- harm, assaults, falls, pedestrian injuries, poisoning and burns, there are socioeconomic gradients with higher rates in more deprived communities for all younger age groups (...) this should be considered when developing area- based preventative interventions or monitoring the effectiveness of policies to reduce inequalities or injury occurrence²⁴.

Between 2000 and 2009, researchers found that hospital admission rates in 5-19 year olds for total obesity-related diagnoses increased more than fourfold from 93 to 414 per million in the United Kingdom. Obesity was a secondary diagnosis contributing to the condition for which children and young people were admitted.

In Oxfordshire there was a significant increase in unplanned hospitalisation for asthma, diabetes and epilepsy with levels above the England average. Other districts noted a significant decrease and remain below the average.

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²⁴Lyons R A, Jones S J, Deacon T, Heaven M, *Socioeconomic variation in injury in children and older people: a population based study*, Injury Prevention 2003; 9: 33-37 from http://www.ncbi.nlm.nih.gov/

According to the World Health Organisation Childhood asthma accounts for many lost school days and may deprive the affected children of both academic achievement and social interaction, in particular in underserved populations and minorities. The economic cost of asthma is considerable both in terms of direct medical costs (such as hospital admissions and the cost of pharmaceuticals) and indirect medical costs (such as time lost from work and premature death)²⁵.

Table 11. Unplanned hospitalisation for asthma, diabetes and epilepsy in under 19s²⁶

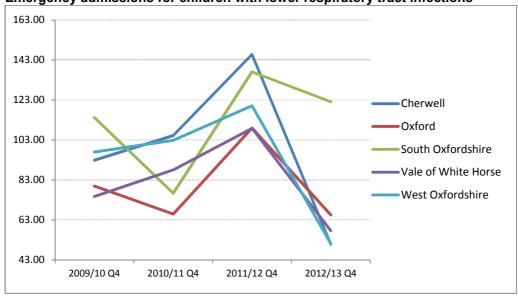
	2011/12 Q4	2012/13 Q4
Cherwell	53.10	79.30
Oxford	65.50	38.20
South Oxfordshire	35.90	-
Vale of White Horse	58.20	36.10
West Oxfordshire	47.50	42.40
South East	-	-
England	-	77.00

Source: Source: Public Health England, www.fingertips.phe.org.uk

- Figures are nil or neligible

The number of emergency admissions for children with lower respiratory tract infections declined in the fourth quarter of the 2012/13 financial year and is significantly better than the England average of 89.6.

Emergency admissions for children with lower respiratory tract infections



Source: Public Health England, www.fingertips.phe.org.uk

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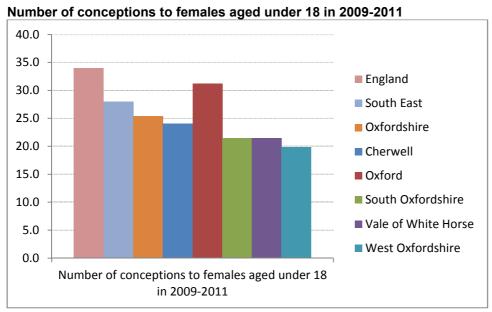
²⁵ Chronic Respiratory Diseases, World Health Organisation, www.who.int

²⁶ The rate per 100,000 population aged under 19 (0 to 18 years), with asthma, diabetes or epilepsy, admitted to hospital as an emergency admission in the respective quarter of the financial year.

4.8. Under 18 conceptions and sexual health

According to Public Health England most teenage pregnancies are unplanned and around half end in an abortion. For many teenagers bringing up a child is extremely difficult and often results in poor outcomes for both the teenage parent and the child, in terms of the baby's health, the mother's emotional health and well-being and the likelihood of both the parent and child living in long-term poverty. Children born to teenage mothers are 63% cent more likely to live in poverty than children born to mothers in their twenties, and are themselves more likely to become teenage parents²⁷.

Research evidence, particularly from longitudinal studies, shows that teenage pregnancy on average is associated with poorer outcomes for both young parents and their children. Teenage mothers are less likely to finish their education, are more likely to bring up their child alone and in poverty and have a higher risk of poor mental health than older mothers. Infant mortality rates for babies born to teenage mothers are around 60% higher than for babies born to older mothers²⁸.



Source: Public Health England, www.apho.org.uk

The under-18 conception rate in Oxfordshire was 25.4 per 1,000. The rates in all five districts have been significantly lower than the national ones for same year, and are decreasing broadly in line with the trend for England.

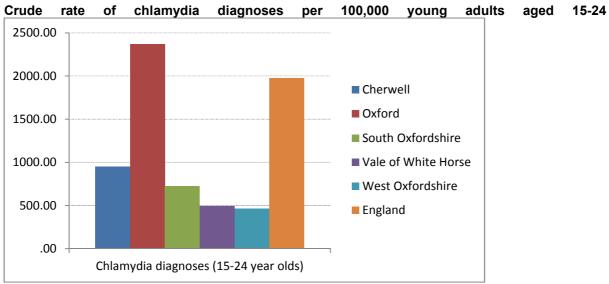
Nationally young people experience the highest STI rates. Changes to data collection make it difficult to compare historical data but generally numbers have risen in the last 10 years. Geographic analysis shows that most deprived areas generally have higher rates. Prevention efforts, such as greater STI screening coverage (i.e. National Chlamydia Screening Programme) and easier access to sexual health services continue to focus on groups at highest risk – these are known

²⁸ Public Health England

²⁷ Department for Work and Pensions, Department for Education, *A New Approach to Child Poverty: Tackling the Causes of Disadvantage and Transforming Families' Lives*, April 2011

to be under 25s, men who have sex with men and Black African and Black Caribbean groups..

Chlamydia is the most commonly diagnosed sexually transmitted infection. It causes avoidable sexual and reproductive ill-health, including symptomatic acute infections and complications such as pelvic inflammatory disease (PID), ectopic pregnancy and tubal-factor infertility. It represents infections identified. Increasing diagnostic rates indicates increased control activity: it is not a measure of morbidity²⁹.



Source: Public Health England, www.fingertips.phe.org.uk

³⁰Chlamydia diagnosis is provided for the wide age band because a substantial proportion of young adults (15-24 years)* become infected with chlamydia each year and many of these infections remain undetected. However, as it can easily be diagnosed and effectively treated. The Department of Health included an indicator in the Public Health Outcomes Framework to assess progress in controlling chlamydia in this age group.

²⁹ Public Health England

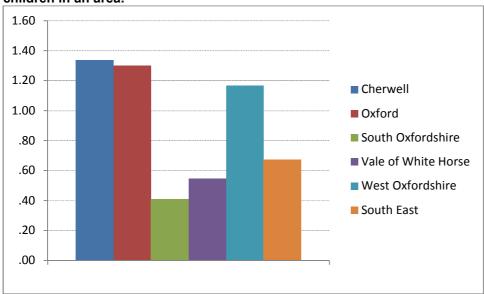
In 2012, several changes were made to the collection and reporting of chlamydia activity data, to deliver a simpler and more representative national surveillance system. It is important to note that as a result of the revisions, chlamydia data for 2012 onwards are not directly comparable, Public Health England. .

4.9. Tooth decay in children aged 5.

Tooth decay in children is preventable disease. In severe cases it might result in pain, sleep loss, time off school and sometimes requires treatment under general anaesthetic.

As adviced by Public Health England: Inclusion of this indicator in the Public Health Outcomes Framework will encourage local authorities to focus on and prioritise oral health and oral health improvement initiatives to reduce tooth decay.

Total number of obviously decayed, missing (due to decay) and filled teeth in five year old children in an area.

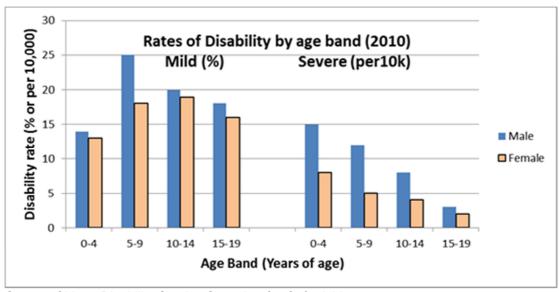


Source: Public Health England, www.fingertips.phe.org.uk

5. VULNERABLE GROUPS/ RISKY BEHAVIOURS

5.1. Disabilities

The mean percentage of disabled children in English local authorities has been estimated to be between 3% and 5.4%. If applied to the population of Oxfordshire this would equate to between 3,946 and 7,102 children experiencing some form of disability (Chimat, 2013). The table below shows estimated numbers for 0-19 with disabilities in Oxfordshire.



Source: Chimat Disability Service Snapshot for Oxfordshire

- According to the Foundation for People with Learning Disabilities incidence of learning disabilities are most common amongst young boys. Children from poorer families are more likely to have a learning disability
- Moderate and severe learning difficulties are more common among 'Traveller' and 'Gypsy/Romany' children. Profound multiple learning difficulties are more common among 'Pakistani' and 'Bangladeshi' children
- Overall, 89% of children with moderate learning difficulty, 24% of children with severe learning difficulty and 18% of children with profound multiple learning difficulty are educated in mainstream schools³¹.
- Approximately 200,000 children in England are at the School Action Plus stage of assessment of SEN or have a Statement of SEN and have a primary Special Educational Need (SEN) associated with a learning disability.

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³¹ Public Health England: *People with Learning Disabilities in England, 2011, http://www.improvinghealthandlives.org.uk/*

Table 12. P=Primary school, S=Secondary school

Pupils in schools at School Action Plus or with a statement of special education need: rate per 1,000 pupils in Oxfordshire	P	S
Specific learning difficulty	5.4	14.2
Moderate learning difficulty	23.6	28
Severe learning difficulty	1	0.4
Profound and multiple learning difficulty	0.5	N/A
Behaviour, emotional and social difficulties	13.9	20
Speech, language and communications needs	13.8	6.6
Hearing impairment	1	1.1
Visual impairment	0.5	0.5
Multi-sensory impairment	0.1	0
Physical disability	2.4	2.6
Autistic Spectrum Disorder	6.2	9.5
Other difficulty / disability	0.7	0.5

Source: chimat.org.uk

5.2. Emotional wellbeing, self-harm³² and suicide

1 in 10 children and young people aged 5-16 suffer from a diagnosable mental health disorder – that is around three in every class at school. About half of these (5.8%) have a conduct disorder, whilst others have an emotional disorder (anxiety, depression) and Attention Deficit Hyperactivity Disorder (ADHD).

The most deprived communities have the poorest mental and physical health and wellbeing. Children from the poorest 20% of households have a three-fold greater risk of mental health problems than children from the wealthiest 20%. Parental unemployment is also associated with a two- to three-fold greater risk of emotional or conduct disorder in childhood

Looked After Children (LAC) experience significantly worse mental health than their peers, and a high proportion experience poor health, educational and social outcomes after leaving care. An estimated that between 45 and 60% of Looked After Children aged 5 to 17 have mental health difficulties: over four times higher than all children. Young carers are also more likely to have mental health problems than their non-carer peers.

1% of children are thought to have Autistic Spectrum Disorder (ASD) (including Asperger's Syndrome). This equates to 1500 children and young people in Oxfordshire. Recent studies have shown that approximately 70% of people with ASD also meet diagnostic criteria for at least one other (often unrecognised) psychiatric disorder that is further impairing their psychosocial functioning.

³² Self- Harm in Oxford 2010, K. Hawton, D. Casey, E. Bale, D. Rutherford, H. Bergen, S. Simkin, F. Brand, K. Lascelles, Centre for Suicide Research, Department of Psychiatry, Warneford Hospital, Oxford

95% of imprisoned young offenders have a mental health disorder, and young people in prison are 18 times more likely to take their own lives than others of the same age.

Self-harming in young people is not uncommon (10–13% of 15–16-year-olds have self-harmed) but only a fraction of cases are seen in hospital settings. There are about 150 admissions to hospital for self-harm each year – but this is only the tip of the iceberg with many more engaging in self-harm but never being admitted.

For children and young people, the prevalence rate of a diagnosable psychiatric disorder is 36% in children and adolescents with learning disabilities. These young people were also 33 times more likely to be on the autistic spectrum and were much more likely than others to have emotional and conduct disorders³³.

Applying some national prevalence figures to the Oxfordshire population it is likely that approximately

- 14,000 children experience a mental health problem at some time in childhood
- 2600 14-17 year olds self-harm to some degree.

In 2010, 58.5% of patients reporting mental health problems were under 35 years of age. The largest numbers of females were in the 15-19 (148 cases) and 20-24 (131 cases) year age groups.58.5% of patients were under 35 years of age. There were 60 under-16 year olds. The youngest patients were aged 11 years.

Problem drug use in young females was associated with higher suicide intent scale scores. During the study period, problem drug use and drug misuse increased in females, but not in males³⁴.

In Oxfordshire the proportion of overdoses involving paracetamol (including compounds) in 2010 was 42.8%. In under-16-year-olds, two-thirds (68.5%) of overdoses involved paracetamol. In 2010, 19 overdoses by under-18 year-olds (17 persons) involved antidepressants, compared with 25 in 2009 and an annual average of 30 during 2001-2003. 10 of the 19 antidepressant overdoses in this age group involved fluoxetine, compared with 23 out of 91 (25.3%) overdoses during 2001-2003, and 2 involved sertraline. Of the assessed self-harm patients 93 were students (including school students)³⁵.

Urban self-harm rates were substantially higher than rural rates amongst both males and females aged between 15 and 64 years. This relationship was sustained even when socioeconomic deprivation and social fragmentation were taken into account. Urban self-harm patients were more likely to be younger, non-white in ethnic origin, unemployed, living alone, to have a criminal record, to have previously engaged in self-harm.

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³³ Public Health England: *People with Learning Disabilities in England, 2011*

³⁴ Self- Harm in Oxford 2010, K. Hawton, D. Casey, E. Bale, D. Rutherford, H. Bergen, S. Simkin, F. Brand, K. Lascelles, Centre for Suicide Research, Department of Psychiatry, Warneford Hospital, Oxford

The Department for Education publishes annual statistics on looked after children in England. For the purpose of this year's publication 'looked after' child is a child who has been continuously looked after for at least 12 months up to and including 31 March 2013.

Emotional and behavioural health is measured by using The Strengths and Difficulties Questionnaire (SDQ)* which is a behavioural screening questionnaire about 3-16 year olds. There are various types available each to meet the needs of the different research groups. All of them ask about 25 attributes, some positive and others negative, divided between 5 scales:

- emotional symptoms
- conduct problems
- hyperactivity/ inattention
- peer relationship problems
- pro- social behaviour

The year ending at 31 April 2013 Oxfordshire's average score of 16.6 is classified as borderline but leaning towards 'cause for concern'. This figure remains the same as in the previous years while the regional score has decreased slightly. Ranked 124 if 154 LAs, Oxfordshire's score is on a par with Medway and Milton Keynes.

Table 13. Emotional and behavioural health of children looked after continuously for 12 months at 31 March for whom a Strengths and Difficulties Questionnaire (SDQ) was completed, by Local Authority

A .v.a.a	Average	Ban	ided SDQ Sco	ore*
Area	score per -	Percentage		
	· · · · · ·	Normal	Borderline	Concern
England	14.0	50	12	38
South East	14.8	45	14	41
Oxfordshire	16.9	37	12	51

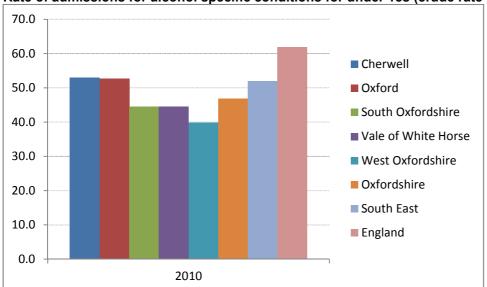
Source: Outcomes for Children Looked After for Local Authorities, Table LA7, Department for Education, 2 April 2014 release

^{*} Scores have been banded in the following way: a score of fewer than 14 is considered normal, 14-16 is borderline cause for concern and 17 or over is a cause for concern.

5.3. Substance misuse

Multiple risk behaviour in adolescence such as smoking, hazardous alcohol consumption and unprotected sexual intercourse are associated with increased risk of poor educational attainment, future morbidity and premature mortality. People who engage in any one risk behaviour are likely to engage others. Engagement in these types of activities is likely to persist into the adulthood³⁶.

The National Youth Survey results show that a large minority of young people in their early teens take part in heavy 'binge' drinking even though they are well below the age when they can legally buy alcohol. A quarter of 13- and 14-year-old students in Year 9 at school admit they have recently downed five or more alcoholic drinks in a single session, rising to more than half of all 15- and 16-year-old pupils in Year 11³⁷.



Rate of admissions for alcohol specific conditions for under 18s (crude rate per 100,000)

Source: Public Health England, www.apho.org.uk

*Does not include attendance at A&E

The 2012/13 Government Alcohol strategy advice was advised to focus on a different types of drinking down the local level as they differ in the same way as the population and type of the alcohol related injuries in certain areas³⁸.

In 2013 6.7% of children looked after were identified as having a substance misuse problem, almost double the South East Average of 3.5%. During this year no child refused an offer of help or intervention³⁹.

³⁶ Multiple risk behaviour in adolescence, Journal of Public Health, Volume 34, Oxford University Press

³⁷ A National Survey of Problem Behaviour and Associated Risk and Protective Factors Among Young People, April 2002, www.jrf.org.uk.

³⁸ Government's alcohol strategy: third report 2012-13, Volume 1, Health Committee, House of Commons.

³⁹ Outcomes for Children Looked After for Local Authorities, Table LA5, Department for Education, 2 April 2014 release

5.4. Safeguarding and looked after children

Between April and November 2013 levels of referrals moving to assessments were comparatively very low (124th of 151 authorities). The number of children on caseloads remain stable but still significantly above the national average of 2%.

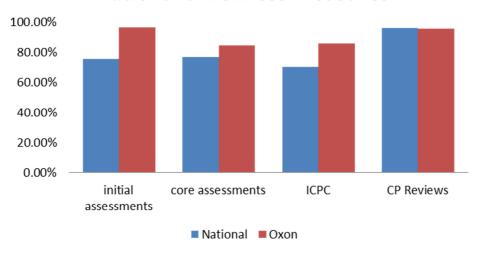
Table 14.

	2012/13		Apr - No	v 13-14 (O	xon)
	National	Oxon	2012	2013	Change
Referral	-2%	1%	3799	3705	-2.5%
S47 investigation	2%	8%	598	750	25.4%
Initial CP Case Conference	7%	-4%	324	402	24.0%
Children placed on a plan	1%	-6%	300	381	27.0%
Became looked after	2%	-5%	148	191	29.0%
Case lists					
On caseloads	2%	6%	3471	3481	0.2%
On a plan	0.3%	17%	430	477	10.9%
Looked after	1.7%	- 7.6%	416	463	11.3%

Source: OCC Joint Commissioning Performance Team

There has been an improvement in numbers of the initial and core assessments within 10 days as well as number of days between entering care and moving in with adoptive family and Days between court authority & matching to an adoptive family.

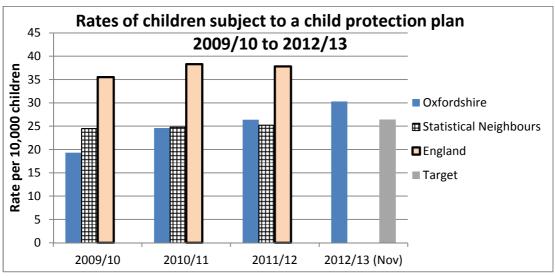
National timeliness measures



Source: OCC Joint Commissioning Performance Team

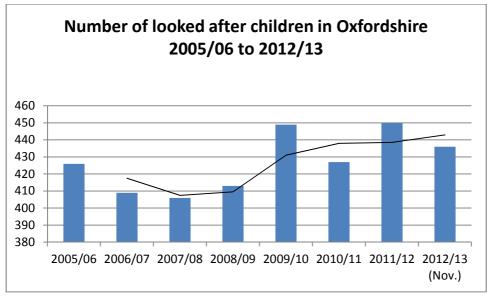
Compared to others, percentage of Looked After reviews Child Protection reviews completed on time remain significantly worse.

The number of children subject to a child protection plan in Oxfordshire is rising year on year, with a particularly steep increase so far in 2012/13.



Source: OCC Joint Commissioning Performance Team

The number of looked after children in Oxfordshire has averaged 440 over the past 4 years. This is in line with the County target, slightly below statistical neighbour rates, and well below the national figure.



Source: OCC Joint Commissioning Performance Team

The majority (68%) of Looked After Children are placed in a foster placement (foster care or friends/family).

The number of Oxfordshire children in children's homes has increased, but stabilised in recent years at around 45. At the end of November 2012 there were 23 in Oxfordshire and 22 out of County (5 in neighboring counties, 17 further afield).

Nearly 50% of looked after children are looked after under the Need Code of Abuse or Neglect. Family Dysfunction is the next highest need category at 17% of those looked after.

5.6. Young carers⁴⁰

Of the 1469 identified young carers (data up to January 2014), 648 (44.1%) were male and 821 (55.9%) were female. The number of young carers identified has increased by 34% since November 2012, when 1096 young carers where identified.

The most common cause of caring is parental mental health (23.4%) followed by Sibling Learning Difficulties (18.0%) and Parental Physical Disabilities (15.5%). 15.1% care for a parent with a physical illness, 13.6% for a parent with multiple conditions and 8.8%% for siblings with physical disabilities. 4.3% care for parents with substance misuse issues.

In the academic year 2012/13 of 742 students, 244 have had at least 1 term where their attendance fell below 85%. This represents a percentage of 32.88% (lower than the 2011/12 figure of 39%).

Table 15.

1 41515 1 51		
Level 4 and above in English	Young Carers	Oxfordshire Average
and Maths		
2009	55.4%	72.8%
2010	62.2%	75%
2012	64.2%	82%
2013	59.6%	77%

Source: Oxfordshire Young Carers Data Headlines, Children, Oxfordshire County CouncilEducation and Families, January 2014

The 2013 cohort of 89 (for whom data could be matched):

- 52.8% (44.2% in 2012) were Free School Meal eligible (FSM)
- 46.1% (53.7%in 2012) were identified as having Special Educational Needs (SEN)
- 18% (18.9%in 2012) were of non-white British ethnicity

Table 16. Attainment - Key Stage 4 including English and Math

5 A* - C GCSEs	Young Carers	Oxfordshire Average
2009	13.5%	52.9%
2010	29.9%	57.3%
2011	30.4%	57.4%
2012	40.0%	57.2%
2013	34.0%	60.3% (Provisional)

Source: Oxfordshire Young Carers Data Headlines, Children, Oxfordshire County CouncilEducation and Families, January 2014

The 2013 cohort of 101 (for whom data could be matched):

• 46.2% (60% in 2012) were Free School Meal eligible (FSM)

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⁴⁰ Oxfordshire Young Carers Data Headlines, Children, Oxfordshire County CouncilEducation and Families, January 2014.

- 40.4% (47% in 2012) were identified as having Special Educational Needs
- 10% (8.2% in 2012) were of non-white British ethnicity

In November 2013 the percentage of known young carers in the age range 16 to 19 who were NEET was 34.5% (5% of Oxfordshire young people aged 16 -19 are NEET in November 2013).

5.7. Domestic violence and its effect on children

Children and youth who are exposed to domestic violence experience emotional, mental and social damage that can affect their developmental growth.

As for the nature of this type of abuse *children who witness family violence is a special case of counting the hard-to-count and measuring the hard-to measure*⁴¹ and for that only careful estimation is possible.

Table 16. Reported incidents to the Police, 2012/13

Local Police Area	Crime	Crime related Incident (CRI)	All Domestic Incidents 2012/13
Cherwell	542	1741	2283
Oxford	586	1995	2581
South & Vale	633	2022	2655
West Oxfordshire	336	784	1120
Oxfordshire	2097	6542	8639

Source: Oxfordshire's Integrated Strategy Report and Evaluation 2013, Domestic Abuse Oxfordshire, Reducing the Risk

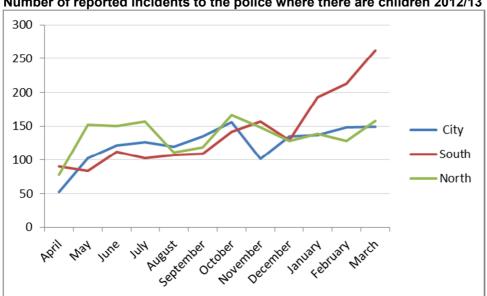
One in four women experience domestic abuse or domestic violence at some point in their lives. This may be physical, sexual, emotional or psychological abuse. 30% of this abuse starts in pregnancy, and existing abuse may get worse during pregnancy or after giving birth.

Domestic abuse during pregnancy puts the mother and her unborn child in danger. It increases the risk of miscarriage, infection, premature birth, and injury or death to the baby⁴².

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⁴¹ Domestic Violence and its Impact on Children's Development, www.community.nsw.gov.au

⁴² Domestic abuse, www.nhs.uk



Number of reported incidents to the police where there are children 2012/13

Source: Oxfordshire's Integrated Strategy Report and Evaluation 2013

Altogether there were 4820 incidents of domestic abuse reported to the police in 2012-13 where there were children. While some may be repeat incidents affecting the same children, many incidents will affect more than one child and domestic abuse is under reported to the police. This is therefore only a partial picture of the number of children affected in Oxfordshire⁴³.

The increase of reported incidents of the domestic abuse can't be an indication of this problem arising. It can only indicate the fact that victims feel more comfortable about reporting the violent crime to the third party.

5.8. Child sexual exploitation.

The prevalence of Child Sexual Exploitation has been an emerging national issue of concern over recent years. Operation Bullfinch was a joint surveillance operation by Police and Social Workers within Oxfordshire which commenced in 2010 due to growing concerns about possible street grooming of vulnerable girls by a gang of men acting together. This resulted in the successful prosecution and conviction of 7 men for a range of serious sexual offences against these girls and young women.

The Oxfordshire Safeguarding Children Board has instigated a Serious Case Review into this matter and commissioned a special task group to identify and action improvements into how agencies can better work together in combatting this horrific form of abuse. A formal strategy to address this abuse has been agreed by all statutory agencies, procedures reviewed and training undertaken for key professionals involved in this area.

The Kingfisher team has been established as a multi-agency professional group charged with the responsibility of investigating all referrals where Child Sexual

⁴³ Source: Oxfordshire's Integrated Strategy Report and Evaluation 2013

Exploitation is suspected. The Team has handled over 90 referrals in the last 12 months, as a result of work by all agencies to pro-actively identify children who present risk factors for CSE using the CSE screening tool. Following referral these children receive preventative support, protection and further investigation as appropriate to their individual circumstances. All these children have multi-agency plans in place to ensure all risks are assessed and addressed.

5.9. Bullying and e-safety

Bullying is repeated verbal, physical, social or psychological behaviour that is harmful and involves the misuse of power by an individual or group towards one or more persons. Cyberbullying refers to bullying through information and communication technologies.

Bullying can involve humiliation, domination, intimidation, victimisation and all forms of harassment including that based on sex, race, disability or sexual orientation. Bullying of any form or for any reason can have long-term effects on those involved including bystanders⁴⁴.

Statistics on bullying collated from government reports and research by NSPCC⁴⁵ say that:

- -Almost half (46%) of children and young people say they have been bullied at school at some point in their lives.
- -38% of disabled children worried about being bullied.
- -18% of children and young people who worried about bullying said they would not talk to their parents about it.
- -38% of young people have been affected by cyber-bullying, with abusive emails (26%) and text messages (24%) being the most common methods.

Bullying was chosen by 18% of parents who took a part in a survey conducted by the Centre for Social Research as one of the main reasons of a persistent school absence of their children⁴⁶. Previous experience of bullying was also in the top three reasons for choosing home education.

Oxfordshire Children, Education and Families directorate views the tackling or bullying as a crucial priority to safeguard the well-being of Oxfordshire's children and young people. A total of 3874 young people took part in the pilot survey⁴⁷ from 8 secondary and 6 primary schools. The results are as follows:

14% of pupils that have been bullied every month or more frequently (10% every week or more frequently, 6% most days). This is a significant minority and for 40% of all those bullied the impact was considerable with vulnerable groups likely to experience increased impact of bullying.

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⁴⁴ Source:www.stopbullying.gov

⁴⁵ Statistics on bullying, National Society for the Prevention of Cruelty to Children, March 2013.

⁴⁶ Estimating the prevalence of young people absent from school due to bullying, Centre for Social Research, May 2011.

⁴⁷ Oxfordshire Pilot Bullying Survey 2012/13, Children, Education and Families Directorate

- The most common type of bullying is verbal bullying (51%) and this far more common than emotional and indirect bullying (22%), physical bullying (16%) and cyberbullying (10%).
- Prejudice-related name calling is common, reflecting national trends and a very high proportion of young people are hearing insults and name calling in relation to 'being gay' with 39% hearing these insults most days and the word 'gay' being heard as a derogatory term by 47% of pupils most days.
- 16% admit to bullying someone else (3% a lot, 13% a little, 18% don't know).
- 55% of the pupils said their school handled bullying quite well or better, 33% not very well or worse. As children and young people get older they are less satisfied and those belonging to 'vulnerable groups' are also likely to be less satisfied.
- When bullied 17% told a teacher, 31% told a family member, 24% told a friend and 17% did not tell anyone. Telling someone does appear to be effective but as children get older they are less likely to tell someone.
- Bullying impacts differently in terms of age and gender.
- The data indicates that there is no one method that children and young people feel confident works to address bullying and as they get older they have less faith in the methods used.

5.10. Thriving families

The Thriving Families Programme aims to make a real and lasting impact to the lives of some of the most vulnerable families in the county. The aim is to fight the problems of poverty, disadvantage and disconnection from the mainstream of society, which persist through generations and are experienced by a group of our most troubled and troubling families⁴⁸.

The Thriving Families team have to date identified a list of 711 families within Oxfordshire who meet at least two of the national criteria and which are tracked as part of the Troubled Families programme. Overall it is estimated that Oxfordshire has 810 such families. The criteria are:

- children not attending school regularly or behaving well in school
- parents in receipt of age -related working benefits
- anti-social behaviour/ offending within the family

It was estimated that the Thriving Families team would be working with 100 families by the end of March 2014⁴⁹.

In Oxfordshire 57% of all Thriving Families were living in a single parent household which is way above the national average of 26%. Only 3% owns their own property

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 $^{^{48}}$ Oxfordshire Thriving Families Bulletin, October 2012, Edition 1.

⁴⁹ Thriving Families Programme Update, June 2013.

followed by the 15% private and 85% socially rented. 12% is at a risk of eviction and 8% at risk of homelessness⁵⁰.

96% of Thriving Families in Oxfordshire is registered with GP:

- 66% adults diagnosed with mental health issues (within which 16% has a learning difficulties)
- 39% adults diagnosed with physical disability
- 41% of families attended a hospital in last year

50% of families had a child excluded from school:

- 18% had more than one child excluded
- 80% had a child who was a persistent absentee, 40% had more than one child who was a persistent absentee
- 76% of children on SEN register
- 61% of children are in alternative provision

Children and Parents:

- 76% had poor parenting as an issue
- 23% had children identified as Children in Need
- 11% had children on a Child Protection plan
- 14% had a child in care
- 30% adults in employment, the rest remaining on work related benefits

Crime incidents:

- 28% suffering domestic abuse
- 46% subject to Anti Social Behaviour sanction
- 42% conviction in last year
- 57% repeat police call outs

5.11. Vulnerable adults and effect on children.

It is estimated that parental drug misuse affects between 2,340 and 3,510 children in Oxfordshire⁵¹. Furthermore there are children who live with parental solvent misuse and a much higher number who live with parental alcohol misuse. Nationally, the official figure for children living with alcohol misusing parents is 1.3million⁵². Four times the number of children living with parental drug misuse.

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⁵⁰ Thriving Families Programme Update, January 2014.

⁵¹ Oxfordshire DAAT

⁵² Prime minister's strategy unit, 2003

5.12. Young offenders.

Mapping relevant risk factors associated with youth crime can maximise the life chances of vulnerable children and improve outcomes for them.

"A lack of focus in this area could result in greater unmet health needs, increased health inequalities and potentially an increase in offending and re-offending rates, including new entrants to the system. The impact of incorporating these vulnerable children into mainstream commissioning also has the potential benefit of impacting on a young person's wider family now and in the future" 53.

- First-time entrants rates lower than elsewhere 324 Oxfordshire children per 100,000 aged 10-17 entered the justice system in 2012 compared with 537 nationally.
- 3.6% of LAC children convicted or subject to a final warning or reprimand during 2012/13 compared with 6.2% nationally
- Custody rates dropped to 0.12 per 100,000 in 2012/13 compared with 0.55 nationally.
- Reoffending is in line with national levels at 33% but higher than statistical neighbours⁵⁴.

Between April 2012 and March 2013 there were 761 young people aged under 18 who were involved in some sort of offence 86% of which were White or White British.

Table 17. Young offenders by the ethnic origin.

ETHNICITY	Central	North	South
Asian or Asian British	14	7	0
Blackor Black British Chinese or other	16	21	2
ethnic group	2	0	2
Mixed	20	5	6
Unknown	4	6	1
White/ White British	170	250	235
Grand Total	226	289	246

Source: Joint Commissioning, Oxfordshire County Council

In 2013, 3,6% of 190 looked after children aged 10 or above were convicted or subject to a final warning or reprimand. This is lower than the regional average of 7.6% and England average of $6.2\%^{55}$.

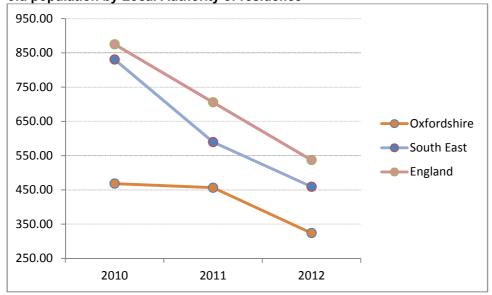
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⁵³ Source: Public Health England.

⁵⁴ Source: OCC Joint Commissioning Performance Team

⁵⁵ Outcomes for Children Looked After for Local Authorities, Table LA4, Department for Education, 2 April 2014 release

Rates of juveniles receiving their first reprimand, warning or conviction per 100,000 10-17 year old population by Local Authority of residence



Source: Public Health England, www.fingertips.phe.org.uk

Amongst all young offenders aged 11-17, 84% were boys. Over a half of all offences in this group was committed by 16 and 17 year olds. The most common offences were theft and violence against the person.

Table 18.

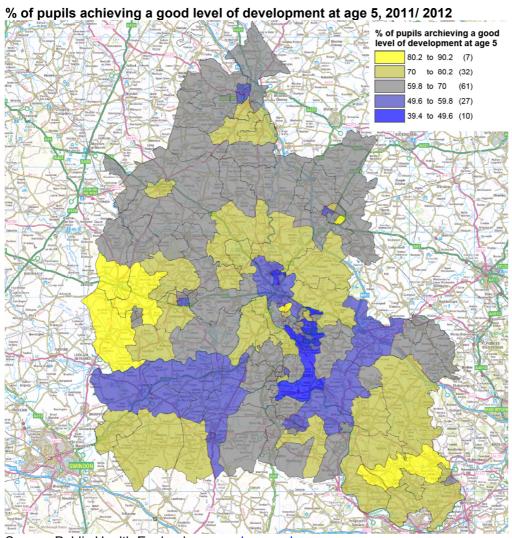
OFFENCES BY TYPE AND AREA	Central	North	South	All
ARSON	7	1	1	9
BREACH OF BAIL BREACH OF CONDITIONAL	3	8	3	14
DISCHARGE	2	7	2	11
BREACH OF STATUTORY ORDER	8	0	2	10
CRIMINAL DAMAGE	19	36	73	128
DEATH OR INJURY BY RECKLESS DRIVING	1	1	0	2
	_	_	_	_
DOMESTIC BURGLARY	5	2	13	20
DRUGS OFFENCE	24	27	16	67
FRAUD AND FORGERY	1	5	1	7
MOTORING OFFENCES	14	14	11	39
NON DOMESTIC BURGLARY	6	3	4	13
OTHER	5	4	4	13
PUBLIC ORDER	19	26	6	51
RACIALLY AGGRAVATED	2	1	4	7
ROBBERY	6	7	7	20
SEXUAL OFFENCE	4	4	8	16
THEFT AND HANDLING	48	70	36	154
VEHICLE THEFT	5	2	12	19
VIOLENCE AGAINST THE PERSON	47	71	43	161
Grand Total	226	289	246	761

Source: Joint Commissioning, Oxfordshire County Council

6. EDUCATION

6.1. Early years

Research conducted by Oxford University points out the importance of early education in children aged 0-3. During these early years, babies and young children experience phenomenal growth in brain development, and in their understanding of themselves and the world around them⁵⁶.



Source: Public Health England, www.apho.org.uk

As of 2011/12, in Oxfordshire 62.8% of pupils were achieving a good level of development at the age of 5, significantly above the England average of 58.5%.

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⁵⁶ A Review of the Research Evidence on Quality of Early Childhood Education and Care for Children Under Three Implications for Policy and Practice, University of Oxford, January 2014.



% of pupils archieving a good level of development at age 5, 2011/ 2012

Source: Public Health England, www.apho.org.uk

6.2. Attainment at key stages

Research shows high-quality early learning and care is important because children who attend higher quality preschool provision tend to do better throughout primary school, particularly in reading. Evaluation of the two-year-old free entitlement to childcare backs this up. It showed that those children who had attended a high-quality setting had a significant improvement to their vocabulary.

Quality early learning and childcare can make a real difference to children's future success in school and later life, and help them to fulfil their full potential⁵⁷.

For many pupils, progress during Key Stages 2 and 3 is not linear and continuous. Episodes of regression to an earlier level of attainment, or remaining at the same level for a period, are part of the norm. More progress is made per year in Key Stage 2 than Key Stage 3 in all three subjects, but especially in reading and writing.

Boys are less likely to make progress than girls in all three subjects. The differences are larger during Key Stage 3, when the probability of progressing each year decreases more for boys than for girls. Maths has the smallest gender progress differences, and reading has the largest⁵⁸.

The gaps in attainment widen between pupils known to be eligible for Free School Meals (FSM) and their peers, as there are greater differences in progress in years 4 and 5 during Key Stage 2, although pupils with FSM also make less progress during Key Stage 3. Reading has the smallest FSM progress differences, and maths has the largest.

⁵⁷ Department for Education.

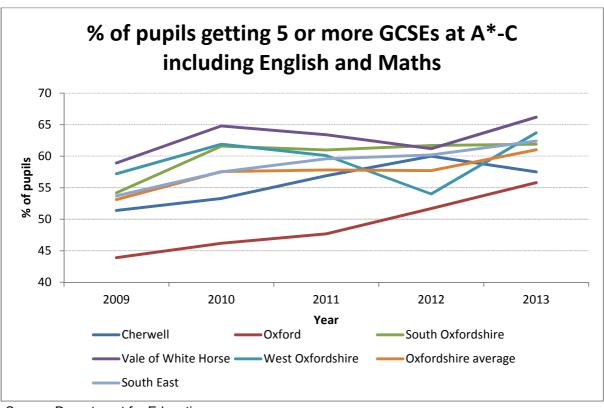
⁵⁸ How do pupuils progress during Key Stage 2 and 3? Education Standards Analysis and Education Division, Department for Education.

Table 20. Percentage of pupils archieving level 4 or above at Key Stage 2, 2013⁵⁹

	Reading		Wri	ting	Mathe	matics	Grammar, punctuation Reading, w		•	
	Number of eligible pupils	Percentage achieving level 4 or above ¹	Number of eligible pupils	Percentage achieving level 4 or above ¹	Number of eligible pupils	Percentage achieving level 4 or above ¹	Number of eligible pupils	Percentage achieving level 4 or above ¹	Number of eligible pupils	Percentage achieving level 4 or above ¹
Oxfordshire										
Cherw ell	1,414	90	1,414	86	1,414	89	1,414	75	1,414	81
Oxford	1,108	82	1,108	81	1,108	81	1,108	69	1,108	71
South Oxfordshire	1,283	88	1,283	87	1,283	86	1,283	76	1,283	79
Vale of White Horse	1,137	90	1,137	84	1,137	88	1,137	75	1,137	79
West Oxfordshire	1,020	88	1,020	87	1,020	87	1,020	76	1,020	79

Source: Department for Education

Overall the percentage of pupils archieving 5 or more GCSEs at A*- C including English and Maths has been growing in line with South East average for all five districts and county as a whole. Girls are slightly more successful than boys in terms of GCSE attainment (51.6% vs. 48.4% respectively for Oxfordshire). Despite a steady improvement over the last five years, attainment Oxford City is still significantly below the regional average.

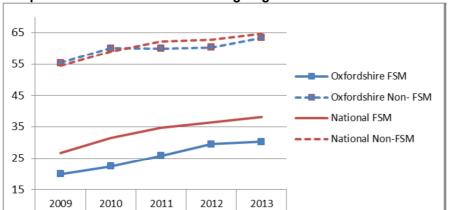


Source: Department for Education

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⁵⁹ School type: state-funded schools (including academies and CTCs)

Graph 1: % 5+ A*-C GCSEs including English & Maths - Free School Meals



Source: Oxfordshire County Council, Education and Intervention

Free School Meal Gap (%pts)

	2009	2010	2011	2012	2013
Oxfordshire	36	38	34	31	33
National	28	28	28	26	27

Source: Oxfordshire County Council, Education and Intervention

- 70% of pupils known to be eligible for Free School Meals in Oxfordshire leave school without 5 GCSEs at A*-C including English and maths. Nationally this proportion is 62%.
- Oxfordshire's FSM attainment at GCSE ranks 125th out of 152 LAs.
- The FSM gap relates to the difference in attainment between those eligible for free school meals and the rest of the cohort.
- Oxfordshire's non-FSM attainment is in line with national but that of Oxfordshire's FSM pupils falls below that nationally, resulting in a wider attainment gap.
- The FSM gap in Oxfordshire had been decreasing since 2010 but it widened again in 2013. The cohort has increased from 450 in 2009 to 540 in 2013, with a significant increase between 2012 and 2013 which corresponds to the period in which the gap widened.
- Oxfordshire FSM pupils are broadly in line with national for the proportion achieving 5+ GCSEs at any grade. However the county falls significantly below the national average for the proportion achieving at least 5 GCSEs at A*-C. This indicates that it is achieving the higher grades is the potential challenge for this group of children.
- A similar pattern is shown for pupil premium (for those pupils eligible for FSM at any point in the last 6 years) although only 2 years data is available⁶⁰.

⁶⁰ Education Scrutiny Comitee- 3 April 2014, Educational Attainment of vulnerable groups, 2012/2013 academic year, Report by Deputy Director for Education and Intervention, Oxfordshire County Council

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Table 21.

Voy Stage 2	% level 4 + Reading, Writing and Maths							
Key Stage 2		2012		2013				
	FSM	not FSM	FSM gap (%pts)	FSM	not FSM	FSM gap (%pts)		
Oxfordshire	56	79	23	58	80	20		
National	59	78	19	60	79	19		

Source: Oxfordshire County Council, Education and Intervention

- Only 58% of key stage 2 pupils eligible for free school meals in Oxfordshire achieve the expected level 4 in reading, writing and maths compared to 80% of those not eligible for free school meals.
- The FSM attainment gap at key stage 2 in Oxfordshire (22%points) is again
 wider than that nationally (19%points). In a similar pattern to key stage 4 this
 is because the attainment of non FSM pupils in Oxfordshire is above that
 nationally but the attainment of FSM pupils is slightly lower than that of the
 same cohort nationally.
- The FSM attainment gap in Oxfordshire decreased very slightly this year.
- Attainment by FSM and gender shows that girls who are eligible for FSM outperform the boys, both in Oxfordshire and nationally. Only half (50%) of boys in Oxfordshire eligible for FSM achieve level 4 or above compared with 67% of girls eligible for FSM⁶¹.

6.3. School absences and exclusions

Persistent absence is a serious problem for pupils. Much of the work children miss when they are off school is never made up, leaving these pupils at a considerable disadvantage for the remainder of their school career. There is also clear evidence of a link between poor attendance at school and low levels of achievement⁶²:

- Of pupils who miss more than 50% of school, only 3% manage to achieve five A* to Cs including English and maths.
- Of pupils who miss between 10% and 20% of school, only 35% manage to achieve five A* to C GCSEs including English and maths.
- Of pupils who miss less than 5% of school, 73% achieve five A* to Cs including English and maths.

Children with low attendance in the early years are more likely to come from the poorest backgrounds. These children are likely to start school already behind their peers, particularly in their acquisition of language and their social development⁶³.

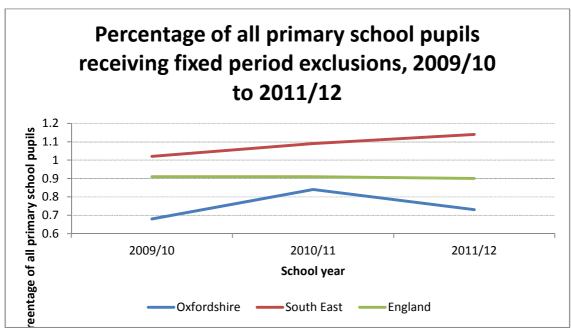
⁶¹Education Scrutiny Comitee- 3 April 2014, Educational Attainment of vulnerable groups, 2012/2013 academic year, Report by Deputy Director for Education and Intervention, Oxfordshire County Council

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⁶² Persistent absence: government changes definition to deal with reality of pupil absenteeism in schools, Department for Education, July 2011.

⁶³ *Improving attendance at school*, Department for Education, 2012.

In a 2011/12 school year 9 primary school children received permanent exclusion from school. Fixed period exclusions have fallen after peaking in 2010/11 and remain below both the South East and England average.



Source: Department for Education

Evidence shows that pupils who are persistently absent in secondary schools have had poor attendance levels in primary school⁶⁴.

The overall absence rate of looked after children has been falling since 2009 (7.6% and fell to 4.2% in 2013.

Table 22. Absence from school of children who have been looked after continuously for at least 12 months

		-	2013 (6 terms) ⁶⁵					
	Danasatana	Number of	Percenta	ige of sessions lost	due to:	Percentage of		
Area	Percentage of school- aged children with UPN ⁶⁶	looked after children matched to absence data ⁶⁷	Authorised absence	Unauthorised absence	Overall absence	looked after children classed as persistent absentees ⁸		
England South East	90-99	26,820 3,410	3.3 3.6	1.1 1.1	4.4 4.8	5.0 5.7		
Oxfordshire	100	145	3.3	1.2	4.6	4.2		

Source: Outcomes for Children Looked After for Local Authorities, Table LA10, Department for Education, 2 April 2014 release

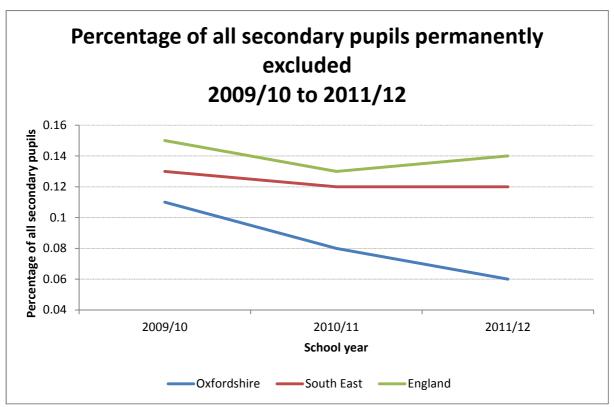
⁶⁴ Persistent absence: government changes definition to deal with reality of pupil absenteeism in schools, Department for Education, July 2011.

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⁶⁵ For 2009 to 2012 (academic years 2008/09 to 2011/12) absence data was only collected for 5 half terms. In 2013 (academic year 2012/13) absence data started to be collected for the 6th half term

⁶⁶ This is the percentage of children looked after continuously for at least 12 months at 31 March, aged 5-15 at the start of the academic year (31 August) and had a valid Unique Pupil Number (UPN) recorded in the SSDA903 return

⁶⁷ The number of children looked after continuously for at least 12 months at 31 March who were aged 5-15 at the start of the academic year (31 August) and were matched to absence data in the School Census. This is the denominator for persistent absentees



Source: Department for Education

Pupils with special educational needs missed more school through absence compared to those without special educational needs.

Nationally at primary schools, pupils with statements of special educational needs had the highest overall absence rate (7.3%), while at secondary schools, pupils at School Action Plus had the highest rate (11.5%)⁶⁸.

Pupils eligible for Free School Meals (FSM) have consistently had higher rates of authorised and unauthorised levels of absence than pupils not eligible for FSM. Persistent absentee rates among FSM pupils are 2.5 times that seen in non-FSM pupils⁶⁹.

6.4. Young People not in Education or Employment

The majority of young people succeed in education and make a positive transition into adult life and the job market. Unfortunately a small proportion do not make this transition successfully, and become NEET (Not in Education or Employment).

As of end December 2013 4.8% of year 12-14s in Oxfordshire that were classed as being NEET. There are several reasons why young person is being classified as a

^{*}In 2011 The Department for Education reduced the threshold at which a pupil is defined as "persistently absent" to 15%, down from 20%.

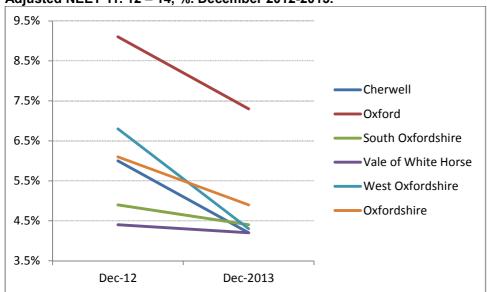
⁶⁸ Children with Special Educational Needs 2012: An Analysis, www.gov.uk.

⁶⁹ A profile of pupil absence in England, Education Standards Analysis and Research Division, Department for Education.

NEET. As for the December 2013 the most common resons in Oxfordshire were as follows:

- Seeking employment, education or training, of which 17% live in Cherwel, 31% in Oxford City, 22% in South Oxfordshire, 21% in Vale and 9% in West Oxfordshire).
- Not available to labour market/learning illness/pregnancy/parent/ unlikely ever to be economically active make 10% of NEETs.

Adjusted NEET Yr. 12 - 14, %. December 2012-2013.

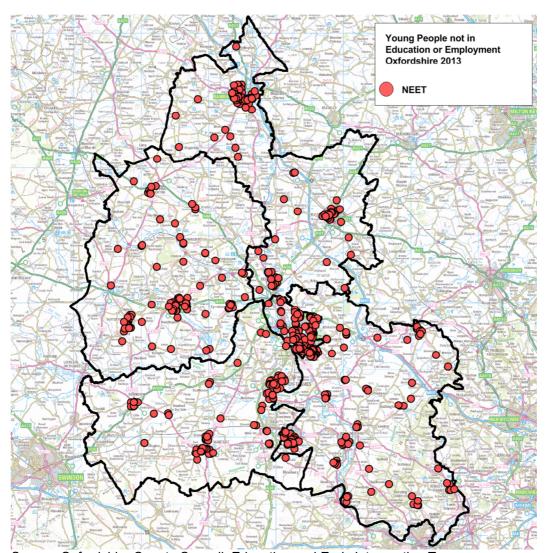


Source: Oxfordshire County Council, Education and Early Intervention Team

Table 23.

Actual Not In Learning Yr. 12 - 14 %					
	Dec-12	Dec-13			
Oxfordshire	24.3%	13.0%			
Cherwell	26.9%	14.0%			
Oxford	30.6%	14.4%			
South Oxfordshire	22.2%	11.9%			
Vale of White Horse	14.7%	11.9%			
West Oxfordshire	27.1%	12.6%			

Source: Oxfordshire County Council, Education and Early Intervention Team



Source: Oxfordshire County Council, Education and Early Intervention Team

The above map represents the location of NEETs, mainly clustering around Banbury and South-East Oxford (in line with the largest centres of young people in the population), but present across the county. Some areas experiencing the highest numbers of NEETs are also in top 20% the most deprived LSOAs in the country.

7. INFORMATION SOURCES AND CONTACT

Information Sources

Where possible the sources of data contained within this document have been referenced at the appropriate point. There are a number of significant repositories of data for those wishing to seek specific data points and check the most recent figures. These include:

Oxfordshire Insight: http://insight.oxfordshire.gov.uk

Public Health Outcomes Framework: http://www.phoutcomes.info/public-health-

outcomes-framework

Neighbourhood Statistics: http://www.neighbourhood.statistics.gov.uk/dissemination/

The Oxfordshire County Council Research and Intelligence Team also provide an enquiry service for council staff and local partners seeking data and analysis. Queries can be submitted by e-mail to observatory@oxfordshire.gov.uk.

Contact

The Children's Needs Analysis is held by the Research and Intelligence Team. Suggested revisions, updates to data, and requests for clarification, should be submitted to

John Courouble
Research and Intelligence Manager
John.courouble@oxfordshire.gov.uk
01865 896163



EDUCATION SCRUTINY COMMITTEE - 17 JULY 2014

Government Policy to introduce free school meals

Background

- 1. The Children and Families Bill, when passed, will place a legal duty on state-funded schools in England, including academies and free schools, to introduce free school meals for all Reception, year 1 and year 2 children from September 2014.
- 2. The Department of Education has issued non-statutory advice for schools and local authorities to help them understand their obligations regarding the introduction of Universal Infant Free School Meals in September 2014.

Key Points

- 3. There is an expectation, but not an obligation, that the provided meal (or at least one option) would be hot food. The legal requirement on schools will be to provide a lunchtime meal that meets the school food standards.
- 4. Schools will not be expected to force pupils to take a free meal. Pupils may bring a packed lunch from home.
- 5. The government is anticipating that the take-up rate of children taking free meals will be 87%.
- 6. Adjustments will be made to the summer term allocation of funding to take account of actual numbers of reception, year 1 & year 2 pupils and the percentage take-up of free meals.

Current Progress

- 7. Project sponsors for this programme are Mark Kemp, Deputy Director, Commercial, E&E and Frances Craven, CEF Deputy Director.
- 8. A project principles document (attached as appendix 1) has been agreed between Deputy Directors in CEF and E&E. This sets out governance arrangements and identifies members of the project team. A full time Project Manager has been recruited and the Technical



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Officer with responsibility for school meals is working on this project on a full time basis.

- 9. A letter was sent to Head Teachers of all primary schools in April providing general information and requesting nominations for lead personnel for each school and gave timelines for actions. The letter is attached as appendix 2.
- 10.A Project Programme has been established with a Steering Group chaired by Trevor Askew (E&E). John Mitchell and/or Roy Leach are representing CEF and Jon Briggs (Carillion Director) representing Food with Thought/Carillion our service provider.
- 11. Key project timelines are in place (within the Project Principles appendix 1) and a detailed plan has been developed. The team is resourced with a full time project manager and the Technical Officer with responsibility for school meals is also working on this project on a full time basis. Surveys of school kitchens have been carried out and costs for kitchen infrastructure identified.
- 12. The latest progress on the project and actions are set out in appendix 3
- 13. Achieving the deadline of 2 September is challenging but the delivery of free school meals will be achieved. If construction works reveal significant infrastructure issues making installation of relevant equipment difficult, a temporary contingency of delivering cold meals will be implemented, pending completion of building works. Equally, should construction projects at any schools need to run beyond 2 September due to the scale of works required, temporary arrangements will be put in place to ensure delivery of free school meals.
- 14.127 schools have been identified (excluding academies) where it is believed work is needed. This figure includes schools that do not have any facilities at present. All of these schools have been surveyed by a team of kitchen design experts. The results of the surveys have enabled funding to be allocated to provide the best value solution for September.
- 15.47 of the 127 schools are Voluntary Aided and, for those, we are only able to propose solutions, 27 of these have been surveyed at their request. Decisions on works will need to be made by the appropriate dioceses.
- 16. It is believed that the increased uptake across the county (excluding Academies) is likely to be between 8,000 and 10,200 meals per day.



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- 17.A point to note is that Carillion has strengthened their service delivery team to the schools' portfolios. They have split the Facilities Management function into 2 teams; 1 focussed on schools and 1 focussed on the corporate estate. Brian Kiers, an education services specialist, has been appointed to lead this team. This has been shared with school Head Teachers at school partnership meetings and is very much welcomed.
- 18. Several issues relating to free school meals need input from Head Teachers, particularly as there may be a need to introduce more than one sitting. Every opportunity is being taken to utilise schools with good existing kitchen facilities to offer meals to other schools that do not have a kitchen and/or insufficient capacity. School partnership meetings were attended in April and May. Head Teachers were updated on progress and advised that responsibility for the layout of the dining areas and management of throughput of children is theirs.
- 19. There are several issues and questions arising from the introduction of free school meals. These include:

Does OCC only need to provide to LA schools - not academies / free schools?

The responsibility of OCC is in relation to Community and Voluntary Controlled schools not Voluntary Aided, Academies or Free Schools

Is the requirement to provide hot meals?

The legal position is explained in paragraph 3 above. Our position is that we aspire to provide all infants with a hot meal but recognise that, at least initially, in some schools this may not be possible. In which case a cold meal will be served in the first instance pending a longer term solution.

What is the current position in relation to the provision and suitability of school kitchens?

This has been assessed by conducting site visits to schools and capturing relevant data. Estimates of cost are now known and budgets are being allocated and relevant works are being planned

Should the County Council have a policy on how the free school meals are to be provided for schools that are still with OCC?

There will be a mixed model – what is important that the system is efficient and effective – there is not one solution that fits all.

Who decides how schools fulfil the obligation, is it down to the Heads or does OCC have a say in it?

It is up to Head teachers to organise this, it is not an OCC role. This has been discussed with Head Teachers at recent Chairs of Partnership meetings

Should every school have kitchen facilities to deliver hot school meals (eventually)?

No - not every school will need a kitchen

Are there are potential management issues for Heads in relation to delivering the new requirements

There are issues relating to how they organise the school day; timetabling, all of which may have staffing implications (e.g. supervision at lunch-time) and these will be for schools to manage.

20. All schools have been corresponded with and a lead member of staff has been nominated. Visits were made to several schools during the Easter holidays to obtain data. Following this, on site assessments have been carried out and works assessed and budgets allocated. To achieve the deadline significant work will be carried out during the summer holidays.

Financial Implications

- 21. For the first tranche of funding (for autumn and spring terms) the calculation will be made on the basis of the schools census regarding how many reception, year 1 & 2 pupils is expected to be in each school. Each pupil who takes free meals will have 190 meals across the academic year. A flat rate of £2.30 per pupil will be paid per meal. This means that the funding per pupil will be 190 x £2.30 £437. The autumn and spring terms will be calculated at the expected 87% uptake with a balancing exercise conducted in the summer term to reflect actual take up.
- 22. Funding is not guaranteed beyond 2015/16. Any subsequent funding will be considered as part of the next spending review.
- 23. Capital funding of £150 million is being made available. Oxfordshire has received £1,120m for Community & Controlled schools with an additional £354,213 being made available for Voluntary Aided schools. Academies have to bid for funding through the academies capital maintenance fund. The guidance encourages local authorities to consider using their school maintenance and improvement budgets to support the delivery of free school meals, and academies should consider their approach to future capital maintenance funding.
- 24. Small schools (total roll under 150 pupils) will receive additional transitional funding to assist with improving kitchen or dining equipment.
- 25. Although challenging we are on track to deliver the government's pledge, at an estimated cost of between £1.5 and £2 million, This is

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above the £1.1m received in funding and does not take account of any major works, should asbestos be found and remedied during works. If works are required this could exceed the upper figure of £ 2million. It should be noted that the solutions being found are those needed to allow schools to comply with the new requirements; they are not optimum solutions for the delivery of school meals.

- 26. Costs have reduced from original estimates by focusing simply on food provision we are expecting schools to deliver on space issues, e.g. through 'two or more sittings'.
- 27. We are working closely with Voluntary Aided schools / Diocesan representatives, and have offered support to academies.

Equalities Implications

The new requirements will be of benefit to those families which are, currently, just below the threshold for entitlement to free school meals and is 'worth', in financial terms, just over £400 per child per annum. Pilot FSM programmes suggested that provision of FSM would: place children, in attainment terms, as much as 2 months ahead of where they might otherwise be; children would be 26% more likely to eat vegetables and 26% more likely to drink water; and 13% less likely to eat a bag of crisps each day. The improvement in attainment was more likely to be observed in less affluent families.

Communications and Key Dates

28. The project principles document (appendix 1) sets out key proposed project timelines and communication channels.

Communications with Department of Education

- 29. The DfE has written to all Directors of Children's Services.
- 30. There is a requirement for the County Council to feedback information to the DfE regarding the progress of the project and to assist in ensuring that the right help is available to both the schools and local authorities who most need it. This feedback will take the form of two surveys to ensure that progress within the Local Authorities is tracked.
- 31. These surveys will be completed by Gail Witchell (OCC Technical Officer) and forwarded to the DfE following consultation with the Steering group.

Risk Management



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- 32. Given that implementation is scheduled for September 2014, timelines are tight. The project deadlines are detailed in appendix 1.
- 33. To ensure that the policy is implemented successfully, it is important that schools engage effectively. Regular communication is being maintained with schools' nominated leads. The project timelines include actions to mitigate these risks.

Conclusion

34.E & E and CEF are working closely together to support the delivery of free school meals for Key Stage 1 by September. Work is underway to develop the programme and identify any funding gaps which will need to be considered by Capital and Asset Programme Board should they arise.



Report by Service Manager – Property and Procurement and Assistant to the Director - Children Education & Families

Contact:

Trevor Askew Service Manager Operational Client Contracts Environment & Economy 01865 323678 18th June 2014

John Mitchell Assistant to the Director Children Education & Families 01865 815619

Appendix 1 – Universal Infant Free School Meals Project Principles including Project details and timelines

Appendix 2 - Letter dated 25/3/14 to all Head teachers of Primary Schools re: Universal Infant Free School Meals (UIFSM)

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<u>Universal Infant Free School Meals</u> <u>Project Principles</u>

This paper proposes how the Universal Infant Free School Meals (UIFSM) project should be run in Oxfordshire County Council (OCC). It also outlines key timelines proposed for the project and the principles that OCC need to agree and communicate out to schools.

Project Principles & Governance

- 1. Environment and Economy (E&E) to be the accountable executive and will appoint a Project Sponsor/Steering Group Chair and appropriate other E&E representatives as required.
- 2. Property & Facilities Management and Carillion (Food with Thought (FwT)) will jointly lead the project through Gail Witchell (OCC Facilities Management Technical Officer (Catering)) and Brian Keers (FwT Education Services Manager).
- 3. Carillion (FwT) has contracted a Project Manager to work with the Carillion (FwT) Education Services Manager.
- 4. Steering Group meetings will be held fortnightly and delegates should attend or send a deputy with authority to make decisions on their behalf.

The Steering Group will consist of:

E&E Representative (Chair) – Trevor Askew

CEF Representative – John Mitchell / Roy Leach

OCC Property and Facilities PMO Lead – Jennifer Makkreel

Carillion Operations Director – Jon Briggs

Carillion (FwT) Education Services Manager – Brian Keers

Carillion Project Manager – Ming Lei

5. Project Meetings will be held weekly and delegates should attend or send a deputy with authority to make decisions on their behalf.

The Project Team will consist of:

Carillion (FwT) Education Services Manager (Chair) – Brian Keers
Carillion (FwT) Project Manager – Ming Lei
Carillion Design & Construction Representative – TBC
OCC FM Technical Officer – Gail Witchell
OCC PMO Representative – TBC





Principles set by OCC

a) Service Principle

 The Government has announced that from September 2014, every Key Stage One (Reception, Year 1 and Year 2) child in state-funded schools will be offered a free school lunch. Wherever possible this provision will be based on the choice of dishes currently being offered in Oxfordshire schools and academies but it is recognised that in circumstances where space and facilities are limited, cold dishes only may be offered temporarily with an aspiration to provide hot meals.

b) **Investment Principles**

1. Funding allocation:

- The OCC Property and Facilities PMO in conjunction with OCC FM Technical Officer will be responsible for allocating funding on behalf of all OCC maintained schools (excluding voluntary-aided).
- ii. Academies and voluntary-aided schools have specific funding structures for the delivery of UIFSM.
- iii. Current OCC maintained schools transferring over to academy status during the 2014 summer term or summer holiday period will be treated as maintained schools for the purpose of defining investment requirements, allocation of investment and delivery of UIFSM.

2. Defining investment requirements:

- For FwT schools (including voluntary-aided) and FwT academies, Carillion in conjunction with schools, will be responsible for defining investment requirements to PMO for consideration by 25 April 2014.
- ii. For non-FwT schools (including voluntary-aided), the OCC FM Technical Officer in conjunction with schools, will lead the work to define investment requirements to PMO for consideration by 25 April 2014.
- iii. Non-FwT academies are responsible for assessing their own investment requirements.
- iv. Investment requirements will be based on the average figure for increased meal uptake for the Pilot study. This figure is 87%.

3. Communication of investment requirements:

 For all OCC maintained schools (including voluntary-aided), the details of their investment allocation will be communicated to them no later than 9 May 2014.



4. Delivery of service:

- For FwT schools (including voluntary-aided) and FwT academies, Carillion in conjunction with these schools, will manage and deliver the service through the Design and Construction contract agreement.
- ii. Non-FwT schools (including voluntary-aided) and non-FwT academies it is the responsibility of the schools to manage the improvement. However, they can opt to have their investment managed and delivered by Carillion; this work will be chargeable. These schools need to have submitted their request for Carillion to do this work by **16 May 2014.**

5. Capital spend:

- i. There will be no capital spend in enlarging dining halls unless no other alternative solutions can be found.
- ii. Capital spend to enlarge existing kitchens will only be available if no other alternative solutions can be found.

This means that schools may need to rearrange the school day to allow multiple lunch sittings.

- 6. Investment decisions will be based on best value for money.
- 7. OCC accepts that capacity limitations mean that it may be necessary to invest in cooking facilities for those schools which currently have their meals prepared at another school and transported in.
- 8. OCC recognises that the project may need to place holding orders and/or place initial deposits for equipment in advance of final requirements being confirmed so as to guarantee availability and delivery in light of anticipated high levels of demand from local authorities across the country. No deposits will be made without signoff from Steering Group.

c) Principles outlining responsibilities of each School

 Each OCC maintained school (including voluntary-aided) will designate a UIFSM Lead who will be the point of contact for the school. This information must be emailed to the OCC FM Technical Officer by 4 April 2014.

Contact details for OCC FM Technical Officer (Gail Witchell): -

gail.witchell@oxfordshire.gov.uk

Tel: 01865 780 332 Mobile: 0792 0084 157

2. There may be a potential need for schools to increase the number of lunch sittings in order to accommodate the increase in numbers; it is the responsibility of each individual school to plan





for the consequent changes to timetables and staffing. This need will be discussed with each school.

- 3. For FwT schools (including voluntary-aided) and FwT academies, details of any changes to sittings/timings must be communicated to the FwT catering supervisor by **1 June 2014** to allow for staff recruitment/changes to staff rotas.
- 4. FwT schools (including voluntary-aided) and FwT academies will continue to provide daily meal numbers to the onsite FwT supervisor as per current arrangement.
- 5. A number of schools are planning to run a trial lunch service by **11 June 2014** to simulate the expected increased demand and OCC recommends this as best practice to schools.
- 6. All OCC maintained schools (including voluntary-aided) will need to make provisions with OCC FM Technical Lead for keyholder arrangements for access to kitchens and catering facilities during holiday periods.
- 7. All OCC maintained schools (including voluntary-aided) will need to make arrangements with OCC FM Technical Officer to provide access to their kitchens and catering facilities in the last week of summer holiday period for staff training and induction.





Key Proposed Project Timelines

The table provides a summary of key project timelines. Key dependencies on schools are highlighted below in colour and bold text.

Where information is required from schools, this should be email to the OCC Technical Officer: -

Gail Witchell

gail.witchell@oxfordshire.gov.uk

Tel: 0186 5780 332 Mobile: 0792 0084 157

4 April	All schools to nominate a UIFSM Lead and email contact details to OCC FM Technical Officer
	All schools to provide keyholder information to OCC FM Technical
	Officer to enable access to school kitchens and catering facilities during
	Easter holiday period.
25 April	Submission of investment requirements to PMO: -
	a) Carillion will provide this information for FwT schools
	b) OCC will provide this information for Non-FwT schools
	These submissions will be a result of discussions with schools
9 May	Investment will be allocated and communicated to schools by this date
16 May	Last day for non-FwT schools to request Carillion to deliver the project
1 June	FwT schools to have confirmed any proposed changes to lunch service
	to onsite FwT supervisors
11 June	UIFSM simulated service in schools to have been completed
11 July	Schools to make arrangements with OCC FM Technical Officer to enable
	access to school kitchens and catering facilities during Summer holidays
	period
2 Sept	UIFSM Commences

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Date: 25 March 2014

Children, Education & Families County Hall New Road Oxford OX1 1ND

John Mitchell Assistant to the Director for Children, Education & Families

To Headteachers of All Primary Schools

Dear Colleague

Universal Infant Free School Meals (UIFSM)

I am writing to provide important information about the UIFSM Project.

Key Updates

- 1) A set of project principles has been agreed in consultation with colleagues in the Environment & Economy (E&E) Directorate of Oxfordshire County Council (OCC). A copy may be found via the following link XXX
- 2) A Project Steering Group, chaired by Trevor Askew, E&E, with members from CEF and Carillion (Food with Thought), has been established and will meet fortnightly.
- 3) A Project Team led by Gail Witchell (OCC Technical Officer) and Brian Keers (Carillion's Education Services Manager) has been established to deliver the tasks set out in the timeline below and ensure successful delivery of the UIFSM Project by 2 September 2014.
- 4) Project timeline.

The table below provides a summary of project deadlines. Key tasks for schools are in bold.

Date	Deadline
4 April	All schools to nominate a UIFSM Lead and email contact details to OCC FM Technical Officer (contact details at the end of this letter) All schools to provide keyholder information to OCC FM Technical Officer to enable access to school kitchens and catering facilities during Easter holiday period.
25 April	Submission of investment requirements to PMO: - a) Carillion will provide this information for FwT schools b) OCC will provide this information for Non-FwT schools These submissions will be a result of discussions with schools
9 May	Investment will be allocated and communicated to schools by this date
16 May	Last day for non-FwT schools to request Carillion to deliver the project
1 June	FwT schools to have confirmed any proposed changes to lunch service to onsite FwT supervisors
11 June	UIFSM simulated service in schools to have been completed
11 July	Schools to make arrangements with OCC FM Technical Officer to enable access to school kitchens and catering facilities during Summer holidays period
2	UIFSM Commences
September	

The *Project Principles* document (see link above) provides detailed information in the *Investment Principles* section about who will undertake the assessment of kitchens and serving facilities to develop the modifications required to deliver UIFSM, and how OCC will allocate the funds across the schools. It also outlines who is responsible for making sure that the works are completed. The table below provides a summary of these principles for each type of school.

Type of e establishi	ducational ment	Source of funding	Responsibility for assessment and costing of modifications required	Responsibility for management of modifications delivery of project
Non- Food with Thought	Community and Voluntary Controlled Schools	From capital scheme fund	Assessment to be completed by OCC in conjunction with schools	Responsibility of individual schools*
	Academies	Specific funding structure (responsibility of individual academies to decide)	Responsibility of individual academies to decide	Responsibility of individual academies*
	Voluntary- aided	Specific funding structure (from Diocese in liaison with OCC)	Assessment to be completed by OCC in conjunction with schools	Responsibility of Dioceses*
Food with Thought	Community and Voluntary Controlled Schools	From capital scheme fund	Assessment to be completed by Carillion (FwT) in conjunction with schools	By Carillion (FwT)
	Academies	Specific funding structure (responsibility of individual academies to decide)	Assessment to be completed by Carillion (FwT) in conjunction with schools	By Carillion (FwT)
	Voluntary- aided	Specific funding structure (from Diocese in liaison with OCC)	Assessment to be completed by Carillion (FwT) in conjunction with schools	By Carillion (FwT)

^{*} There is an option to have Carillion provide support in managing and delivering the project, however, requests for this must be submitted by **Friday 16 May 2014**.

Communication

The Project Team will provide schools with a monthly bulletin containing key project updates and forthcoming project deadlines and requirements from schools.

This bulletin will be accessible via the schools' pages of the intranet and Schools' News at the end of every month.

Next steps

As per the timeline above, each school needs to email the OCC FM Technical Lead (contact details below) with the following information by Friday 4 April 2014.

1. UIFSM Lead contact details

Each school to nominate a UIFSM Lead to be the main point of contact. Please provide the following:

- a. Name of UIFSM Lead
- b. Contact 'phone number
- c. Email address
- 2. Keyholder contact details

In the next few weeks, the Project Team will be developing investment requirement assessments for each school within the scope of the project. This may require site visits to some schools during the Easter holidays. Please provide the following:

- a. Name of UIFSM Lead
- b. Contact 'phone number
- c. Email address

Contact details for OCC FM Technical Lead (Gail Witchell): -

gail.witchell@oxfordshire.gov.uk

Tel: 01865 780 332 Mobile: 0792 0084 157 Thank you in advance for your support and cooperation which will be essential for the successful delivery of this service in Oxfordshire.

With best wishes

John Mitchell

Assistant to the Director for Children, Education & Families

Direct line: 01865 815619

Email: john.mitchell@oxfordshire.gov.uk

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Education Scrutiny Committee - Forward Plan

Item	Date	Report By	Contact	Notes
School Improvement Framework – All member	19 June 14			
briefing				
School Improvement Framework			Andreea Anastasiu	The session will be led by Sue Bainbridge, with opening
				remarks by Jim Leivers.
				10:00 – 12:00, County Hall, Room 1
Ofsted Framework Select Committee	TBC			
Governors to come and explain how they can	150			
help to improve school standards				
Tielp to improve seriou standards				
Education Attainment Working Group	3 July 14		Andreea Anastasiu	
Sixth Form and KS5		Alison Wallis		
List of City Schools on KRM Programme and/or		Sue Bainbridge		
Reading Campaign				
Disadvantaged Children in Small Rural Schools		Alison Wallis		
Alps & FE Reports		Sue Bainbridge		
Education Scrutiny Committee Meeting	17-Jul-14			
School Balances		Gillian McKee	Gillian McKee	To present school balances as at end of March 2014
KS1 Free School Meals		John Mitchell	John Mitchell	To provide an update on progress including the funding
				gap and proposed provision
Externalisation		Sue Bainbridge	Sue Bainbridge	To provide an update on externalisation
Oxfordshire Children's Needs Analysis		R&I Team	John Courouble	For noting
Education Attainment Working Group	TBC – Sept			
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Maths Attainment				
Apprenticeships & Career Advice in Schools				

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NEETs			
Support for the post-16s			
Use of Pupil Premium & Service Child Premium			
Joint Working to improve Education Attainment			
Authorised absence			
Unauthorised absence			
Exclusions: how does this fit with Academies?			
Oxford City Request: Prosecution of absence – clarity on current approach			
Oxford City Request: Exclusions Policy			
Oxford City Request: Truancy			
Oxford City Request: Is pupil premium making a difference?			
Assessment of the extent to which schemes are embedding in schools as part of the reading schemes			
Education Scrutiny Committee Meeting	16-Oct-14		
Schools Forum Funding		Gillian McKee	To give an overview of how the budget works in Schools Forum, including the use of underspends
Performance of white working class boys			
School Place Planning		Roy Leach	
How have the free schools affected the capital allocation?		Roy Leach	
Changing role of OCC within Education			Report going to Informal Cabinet deferred
Ofsted – Implications for Education		Sue Bainbridge	To present the Ofsted findings and recommended actions
Changing role of Governing Bodies within schools			
Special Educational Needs and Gifted Children		Sue Bainbridge	
Report back on Science after talking to Teaching Schools Alliance			
How is School Direct doing in filling teaching			What are the routes to attract teachers; take back to

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	places			Schools Forum
	Post 16s			
	Education Scrutiny Committee Meeting	22-Jan-15		
	Annual Report of the Virtual School for Looked After Children and Care Leavers		Venetia Mayman, Headteacher, Virtual School	Recommendation of the Safeguarding CAG that the Education Scrutiny Committee receive the Annual Report of the Virtual School for Looked After Children and Care Leavers so that members are clear about the educational outcomes for children and the impact of actions being taken to maximise their achievements. The report is scheduled to be published in January 2015.
	Education Scrutiny Committee Meeting	16-April-15		
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Page	Education Scrutiny Committee Meeting	9-July-15		
105	Education Scrutiny Committee Meeting	1-Oct-15		
	Education Scrutiny Committee Meeting	1-001-15		
	Education Scrutiny Committee Meeting	3-Dec-15		
	Education Scrutiny Committee Meeting	11-Feb-16		

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